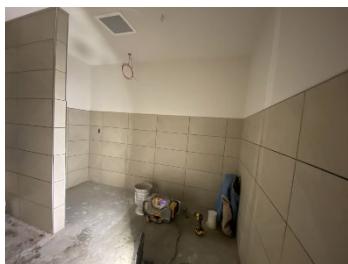


## Billings City Administrator Weekly Report

October 24, 2025

- 1. Budget & Finance Committee** – The committee reviewed the CIP and discussed the zero-based budget information provided by the Finance Department providing feedback that it was too much information for quality decision making. Staff was directed to develop one-page summaries of each program within departments to see if that will help. We will start with Finance, Administration, Mayor and Council to test those for our next meeting.
- 2. Animal Shelter/YVAS** – This morning I did a walkthrough of the space with the Gazette, Q2 and KULR 8. I also had a conversation with Scott Fredrick for his radio program. Northern Industrial Hygiene completed testing in the building last week and will submit their report to both the city and DEQ for the Certificate of Fitness program. We hope to have the designation from DEQ in early November.
- 3. Park and Recreation News** –Please see the attached Amend Recreation Center weekly update.
- 4. Building News** – Building Division Statistics for September 2025 are attached.
- 5. Aviation News** – BIL Quarterly Air Service Development Report (attached) holds good news. Particularly of note: Passenger volume increase 11% year-over-year in Q2, while average passenger fares decreased 9%; Of BIL's top O&D markets, 19 had increased passenger levels, 12 with double digit increases; Fall-Winter flights are schedule to be up 1% and seats up 2% over the same period last year; United Airlines had a 95% average load factor (seats filled) on their new seasonal service to Chicago Ohare!
- 6. 3<sup>rd</sup> Quarter 2025 Goals and Objectives** – Updated 3<sup>rd</sup> Quarter 2025 Goals and Objectives report is attached.
- 7. Fire Station 5 Interior Project Update –**



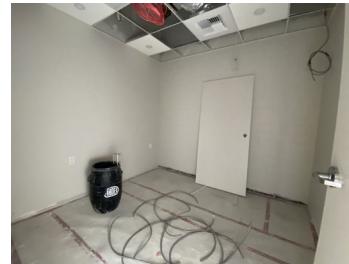
Progress Summary: Week of October 20<sup>th</sup>

- Demo Flooring
- Started installing light fixtures
- Completed wall tiles in bathrooms



Upcoming week schedule:

- Install drop ceiling
- Insulate, sheetrock, and paint new mechanical room
- Set cabinets in bathrooms



8. **2025 Council Meeting Schedule** – Please review the attached draft agendas and provide any feedback regarding the order of business, modification of agenda items, or other changes to the consent or regular agendas. City code requires a specific order of business as it relates to certain items on meeting agendas, e.g., placement of public hearings first on the regular agenda, so your feedback will be incorporated with those code requirements in mind. [\(BMCC 2-214\)](#) Work session agendas are more flexible and can also easily be modified by the mayor with the consensus of Council during those informal meetings.
9. **Next Week's Meetings/Task Forces**
  - a. Heights Task Force, Tuesday, October 28<sup>th</sup> 7:00 PM, Oasis Water Park, 943 Aronson.
  - b. Board & Commission Volunteer Dinner, Wednesday, October 29<sup>th</sup> 6:00 PM, Senior Center.



## Amend Recreation Center: Weekly Update

10-24-2025

VP-Eastern District:	Jason Hubbard	<a href="mailto:jhub@langlas.com">jhub@langlas.com</a>
Project Manager:	Rachel Guisti	<a href="mailto:rachelb@langlas.com">rachelb@langlas.com</a>
SR. Project Superintendent:	Lane Huffman	<a href="mailto:lhuffman@langlas.com">lhuffman@langlas.com</a>
Field Engineer:	Si Ryan	<a href="mailto:sir@langlas.com">sir@langlas.com</a>

## Progress Summary: Week of October 20<sup>th</sup>

- Weather: It is getting colder, keeping the ground frozen in the morning and making it harder to dry out the site with continuous freeze/thaw of the mud. There is no precipitation expected this week, this should allow for site work, erecting of trusses and light poles to move forward. No precipitation is in the forecast for next week, that could quickly change, but until it does, we will be full go to get as much done before weather does disallow for it.
- Langlas: We are continuing to push and get dirt guys out here to ensure they can prepare the site for future complications with weather.
- Weave: Weave arrived early in the week to get pads for the cranes and the ruts from the mud knocked down. They are bringing in rock and getting site prepared for concrete/asphalt in the eventual future.
- J & B Erectors: Their cranes showed up mid/later week and are actively erecting the trusses. Half of the roof has been erected, and they are very hopeful to have it all up by end of day, today.
- Central Electric: Central has trenched out to all the light poles (excluding next to Dairy Queen and hotel street) and are going to begin auguring them.
- Alpine Concrete Restoration: Began and finished the concrete polishing on the lobby concrete.



2685 Gabel Road Billings, MT 59102 P 406.656.0629 F 406.656.1088  
4555 Valley Commons Drive Bozeman, MT 59718 P 406.585.3420 F 406.585.4110  
4852 Kendrick Place Missoula MT, 59808 P 406.215.1356 F 406.926.2005  
101 E. Park Street Butte, MT 59701 P 406.490.2824

**Schedule: Upcoming week of October 27<sup>th</sup>**

- Langlas: Gridlines and the rest of light poles will be snapped/laid out to allow for framing and light pole trenching. Group effort with the steel erectors to ensure that the roof is being handled properly and NO water can permeate through onto the eventual courts.
- Weave: Will continue to bring rock in and get the site to grade while also preparing for site concrete, starting on the north side of the parking lot.
- Central Electric: Continue with light poles, will begin to pour them as well if rebar hoops get delivered.
- J & B Erectors: Will start working on the roof and making sure that the building is completely enclosed from above.
- Painters Inc.: Will start painting the columns (8' and up) so they match that on the ceiling.
- Silver Peak Framing: To begin framing in both the lobby and gym.

# BUILDING DIVISION STATISTICS

## September 2025

**TOTAL PERMITS ISSUED = 720**

**TOTAL VALUATION = \$298,957,001**

Building Permit Applications Submitted 131

Building Inspections Completed 1436

New Construction 42

- Single Family = 31
  - Total Valuation = \$9,910,849
- Duplex = 7
  - Total Valuation = \$2,811,864
- Townhome = 1
  - Total Valuation = \$421,716
- Commercial = 2
  - Total Valuation = \$256,814,493
- Apartment Complex = 1
  - Total Valuation = \$15,000,000

Addition and Remodel 53

- Residential = 20
  - Total Valuation = \$1,660,920
- Commercial = 33
  - Total Valuation = \$7,230,636

Miscellaneous 361

- Residential Exterior = 322
  - Total Valuation = \$5,421,154
- Comm Fence/Roofing/Pool = 12
  - Total Valuation = \$349,761
- Solar = 27
  - Total Valuation = \$681,355

### Top Commercial Projects Issued:

Intermountain Health Shell- \$255,314,493  
Village Co-Op of Billings - \$15,000,000  
AT&T Chiller Replacement - \$2,500,000  
NW Energy Mechanics Shop - \$1,500,000  
Sysco Racking Remodel - \$1,309,092

### Permits Issued Calendar Year to Date:

**2025 2024**

#### New Construction

New Single Family	163	186
Townhome	22	82
Duplex	92	25
Commercial	26	40
Garage/Carport	25	29

#### Additions/Remodels

Residential Addition/Remodel	157	221
Commercial Addition/Remodel	292	217

#### Miscellaneous

Residential Exterior	1076	932
Comm Fence/Roofing	48	49
Solar	274	367
Foundations	9	2
<b>Total</b>	<b>2,184</b>	<b>2,150</b>



Mead  
& Hunt



## BILLINGS LOGAN INTERNATIONAL AIRPORT (BIL)

**Quarterly Performance Report**  
Year Ended Q2 2025





# Summary

## Trends



Capacity increased 12%, and onboard passengers increased 9%; the average load factor dropped 2 points to 81% year-over-year for the YE Q2 2025.

## Revenue



Revenue increased year-over-year by 1% with a 9% decrease in the average fare.



## Market Share

UA carried the highest share of passengers (31%) for the YE Q2 2025. UA gained passenger share while G4 lost share in the latest year-ended period.



## Forward-Looking Schedule



Over the next 6 months (October to March), flights are scheduled to be up 1%, while seats are scheduled to be up 2% compared to the same prior-year months.

## Load Factor



The BIL load factor average increased 2 points in Q2 year-over-year, with the largest increase in PDX and SEA for AS, increasing 6 points each.

## RASM



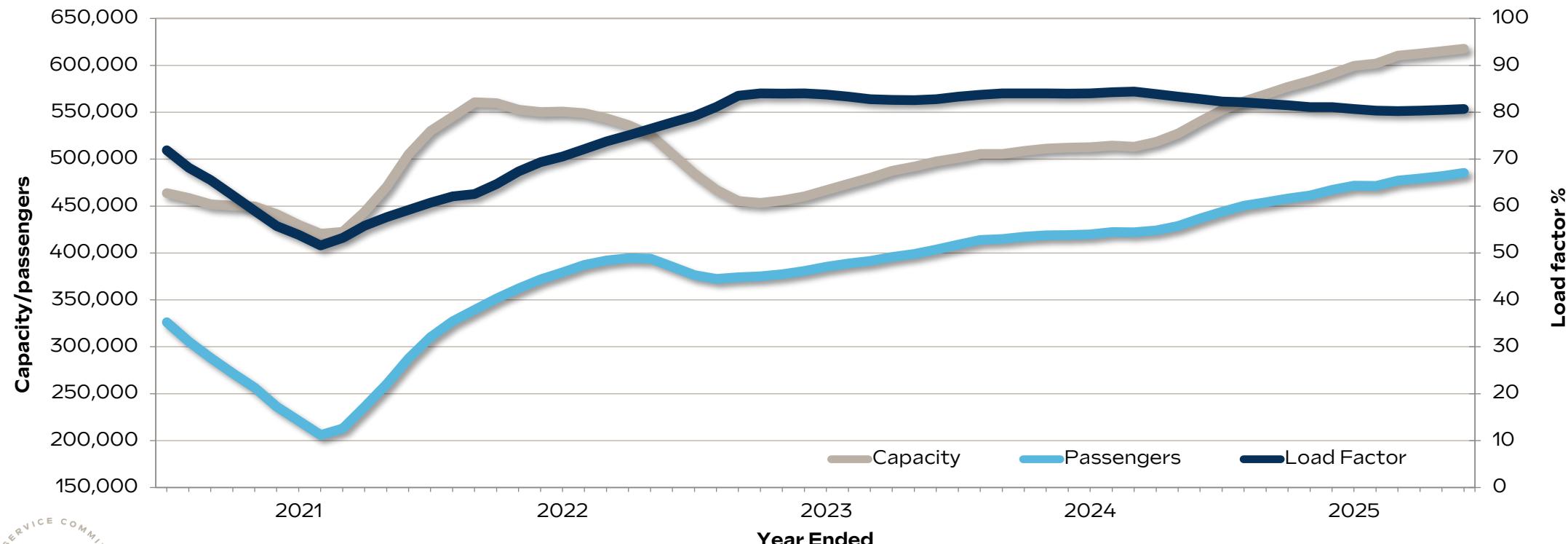
RASM market performance was mostly down, with the average decreasing 6% for Q2 2025 year-over-year. G4 to LAS decreased by 42%, which was the largest decline.





# Traffic/Capacity Trends

**YE Q2 2025 year-over-year capacity was up 12%, while onboard passengers were up 9%, with load factor decreasing 2 points to 81%.**





# Top O&D Markets – YE Q2 2025

- Passengers increased 11% year-over-year overall. 19 of the top 20 markets had increased passengers, with 12 of the markets increasing by double-digit percentages.
- Only San Diego had decreased passengers.
- Revenue increased 1% year-over-year on a 9% decrease in average fare.

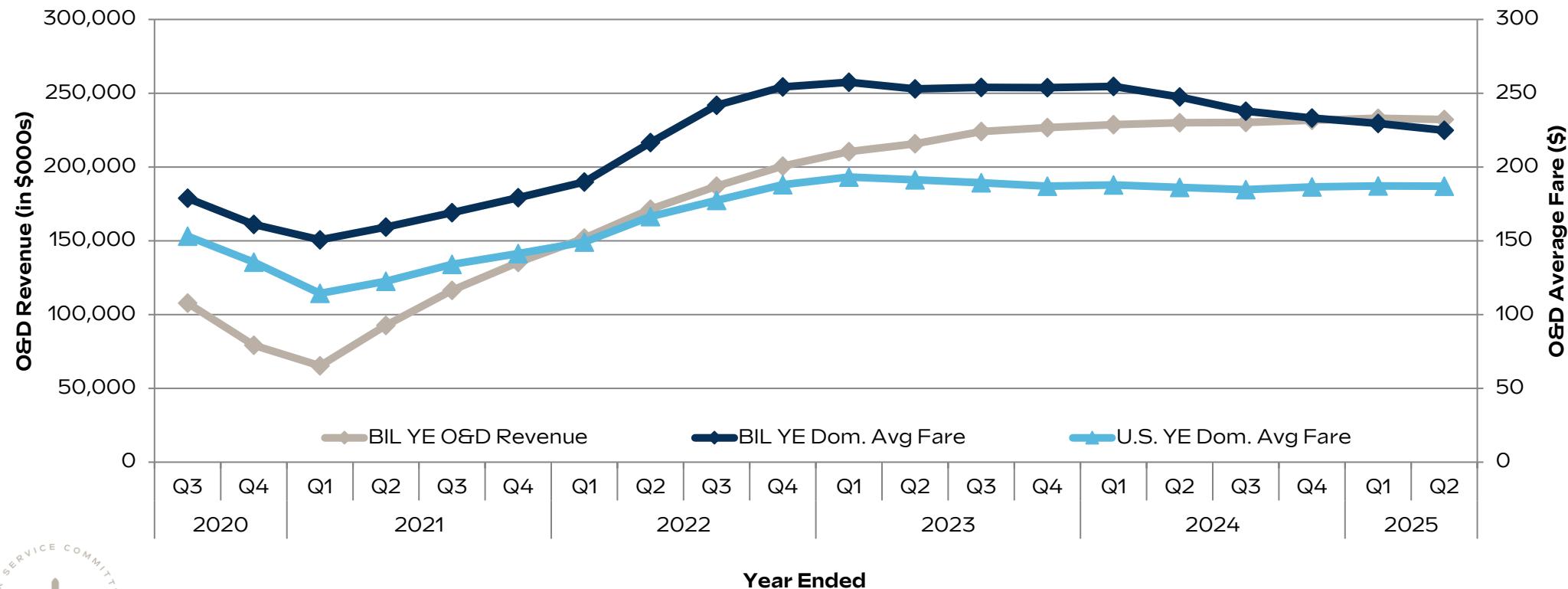
Rank	Destination	O&D Passengers	O&D Revenue (\$)	Average Fare (\$)	YOY % Change		
					Pax	Rev	Fare
1	Seattle, WA	63,623	10,657,274	168	12%	(4%)	(15%)
2	Phoenix, AZ (AZA)	60,049	3,279,843	55	6%	(22%)	(26%)
3	Denver, CO	54,532	9,838,387	180	2%	2%	(0%)
4	Las Vegas, NV	51,807	5,975,722	115	7%	(12%)	(18%)
5	Portland, OR	37,544	5,989,449	160	62%	25%	(22%)
6	Dallas, TX (DFW)	30,275	7,919,802	262	9%	(2%)	(10%)
7	Minneapolis, MN	29,132	5,790,699	199	10%	3%	(6%)
8	Salt Lake City, UT	28,240	7,320,275	259	6%	8%	2%
9	Phoenix, AZ (PHX)	22,279	4,889,796	219	2%	(9%)	(11%)
10	Los Angeles, CA	17,928	3,265,707	182	24%	20%	(4%)
11	Houston, TX (IAH)	15,992	5,125,130	320	22%	17%	(4%)
12	Orlando, FL (MCO)	15,571	4,393,975	282	12%	7%	(5%)
13	Atlanta, GA	13,424	4,058,174	302	15%	5%	(9%)
14	Chicago, IL (ORD)	12,762	3,422,216	268	24%	4%	(16%)
15	San Diego, CA	12,446	2,708,370	218	(3%)	(17%)	(14%)
16	Anchorage, AK	11,602	4,011,353	346	19%	15%	(3%)
17	Sacramento, CA	10,876	2,306,343	212	11%	(10%)	(19%)
18	Orange County, CA	9,195	2,143,335	233	24%	12%	(9%)
19	Cancun, Mexico	9,076	2,591,395	286	7%	4%	(3%)
20	Boston, MA	9,041	2,890,072	320	26%	11%	(12%)
<b>Total All Markets</b>		<b>958,945</b>	<b>232,232,130</b>	<b>242</b>	<b>11%</b>	<b>1%</b>	<b>(9%)</b>





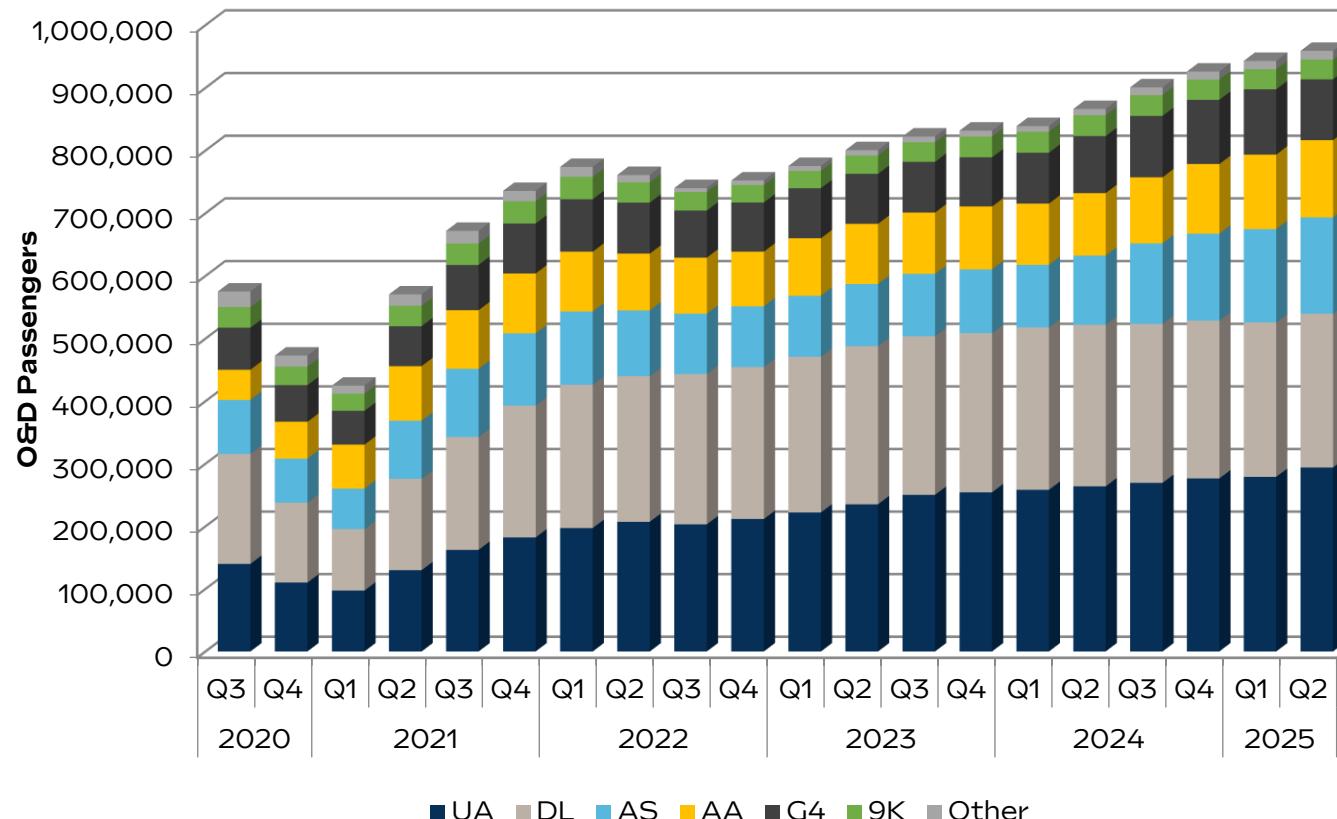
# Revenue/Fare Trends

In the latest year-ended period, BIL domestic fares decreased to \$225 (down \$5), which was \$38 higher than the U.S. domestic average.





# O&D Passenger Market Share



Year	Quarter	Airline Market Share						
		UA	DL	AS	AA	G4	9K	Other
2023	Q3	30%	31%	12%	12%	10%	4%	1%
	Q4	31%	31%	12%	12%	9%	4%	1%
2024	Q1	31%	31%	12%	12%	10%	4%	1%
	Q2	30%	30%	13%	12%	10%	4%	1%
2025	Q3	30%	28%	14%	12%	11%	4%	1%
	Q4	30%	27%	15%	12%	11%	3%	1%
2025	Q1	30%	26%	16%	13%	11%	3%	1%
	Q2	31%	26%	16%	13%	10%	3%	1%

UA gained share, while G4 lost share in the latest year-ended period.



# Forward-Looking Flights

Destination	Airline	YOY Change - Average Weekly Flights											
		Oct 2025		Nov 2025		Dec 2025		Jan 2026		Feb 2026		Mar 2026	
		#	Chg	#	Chg	#	Chg	#	Chg	#	Chg	#	Chg
<b>Hubs/Point-To-Point Markets</b>													
Chicago, IL (ORD)	American	8	7	0	0	0	0	0	0	0	0	0	0
	United	6	6	0	0	0	0	0	0	0	0	0	0
Dallas, TX (DFW)	American	14	0	14	0	14	0	8	(6)	11	(3)	14	0
Denver, CO	United	35	1	34	7	28	0	28	0	28	0	29	0
Las Vegas, NV	Allegiant	4	0	2	0	5	0	2	(0)	2	0	2	0
Minneapolis, MN	Delta	7	0	7	0	7	0	7	0	7	0	7	0
Phoenix, AZ (AZA)	Allegiant	3	0	4	0	5	0	4	(0)	3	(1)	4	(2)
Phoenix, AZ (PHX)	American	0	0	0	(6)	3	(4)	7	0	7	0	7	0
Portland, OR	Alaska	7	1	7	1	7	0	5	(2)	6	(1)	7	0
Salt Lake City, UT	Delta	21	1	21	1	20	0	20	(0)	20	0	21	0
Seattle, WA	Alaska	20	0	18	0	14	0	14	1	14	1	14	1
<b>Essential Air Service Markets</b>													
Glasgow, MT	Cape Air	14	0	14	0	14	0	14	0	14	0	14	0
Glendive, MT	Cape Air	14	0	14	0	14	0	14	0	14	0	14	0
Havre, MT	Cape Air	14	0	14	0	14	0	14	0	14	0	14	0
Sidney, MT	Cape Air	35	0	35	0	35	0	35	0	35	0	35	0
Wolf Point, MT	Cape Air	14	0	14	0	14	0	14	0	14	0	14	0
<b>Total</b>		<b>216</b>	<b>16</b>	<b>197</b>	<b>4</b>	<b>194</b>	<b>(2)</b>	<b>186</b>	<b>(7)</b>	<b>189</b>	<b>(4)</b>	<b>195</b>	<b>(0)</b>

**Flights are scheduled to be up 1% in the next 6 months versus the same months in the prior year.**





# Forward-Looking Seats

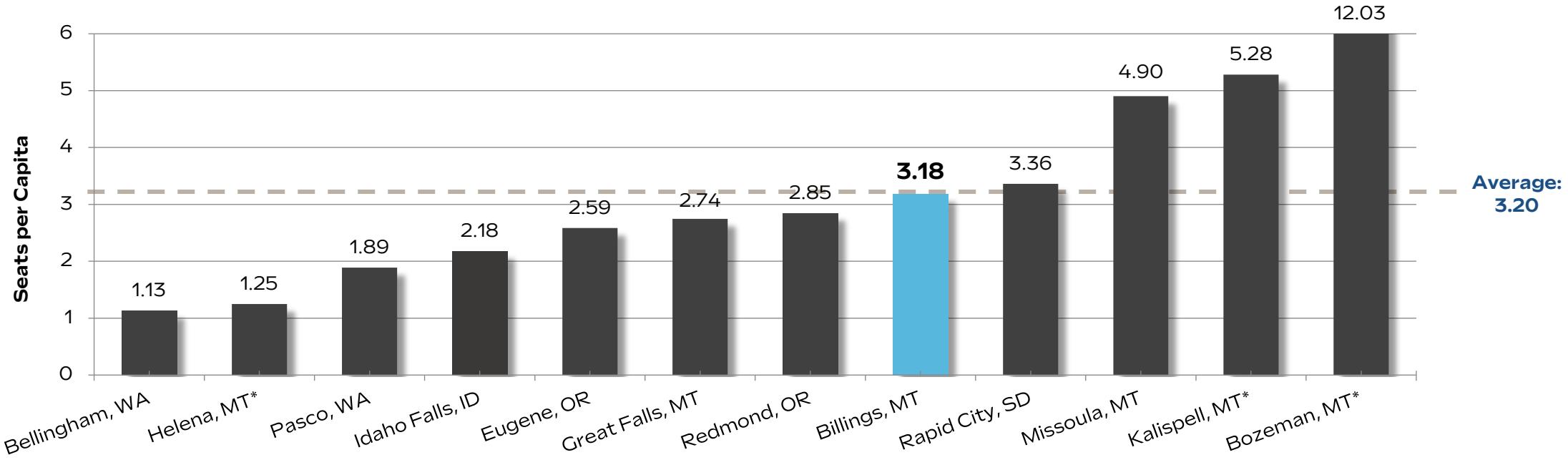
Destination	Airline	YOY Change - Average Weekly Seats											
		Oct 2025		Nov 2025		Dec 2025		Jan 2026		Feb 2026		Mar 2026	
		#	Chg	#	Chg	#	Chg	#	Chg	#	Chg	#	Chg
<b>Hubs/Point-To-Point Markets</b>													
Chicago, IL (ORD)	American	603	515	18	18	0	0	0	0	0	0	0	0
	United	429	429	0	0	0	0	0	0	0	0	0	0
Dallas, TX (DFW)	American	1,064	0	1,046	0	1,064	17	618	(446)	855	(209)	1,064	0
Denver, CO	United	3,900	429	3,575	423	3,158	(88)	3,385	196	3,327	161	3,388	398
Las Vegas, NV	Allegiant	599	28	370	6	775	35	352	(35)	312	0	317	0
Minneapolis, MN	Delta	1,234	163	1,249	150	1,260	229	967	43	924	0	924	(130)
Phoenix, AZ (AZA)	Allegiant	569	23	714	21	854	57	650	(99)	585	(155)	650	(316)
Phoenix, AZ (PHX)	American	0	0	0	(443)	223	(292)	532	17	532	0	532	0
Portland, OR	Alaska	532	69	514	53	532	0	412	(120)	456	(76)	532	0
Salt Lake City, UT	Delta	2,133	(91)	2,097	(5)	2,087	49	2,060	45	2,049	56	2,146	51
Seattle, WA	Alaska	1,545	17	1,348	35	1,064	0	1,064	51	1,064	76	1,064	51
<b>Essential Air Service Markets</b>													
Glasgow, MT	Cape Air	126	0	126	0	126	0	126	0	126	0	126	0
Glendive, MT	Cape Air	126	0	126	0	126	0	126	0	126	0	126	0
Havre, MT	Cape Air	126	0	126	0	126	0	126	0	126	0	126	0
Sidney, MT	Cape Air	315	0	315	0	315	0	315	0	315	0	315	0
Wolf Point, MT	Cape Air	126	0	126	0	126	0	126	0	126	0	126	0
<b>Total</b>		<b>13,427</b>	<b>1,582</b>	<b>11,750</b>	<b>258</b>	<b>11,836</b>	<b>8</b>	<b>10,860</b>	<b>(348)</b>	<b>10,923</b>	<b>(147)</b>	<b>11,437</b>	<b>54</b>

**Seats are scheduled to be up 2% in the next 6 months versus the same months in the prior year.**





# Seats Per Capita Comparison



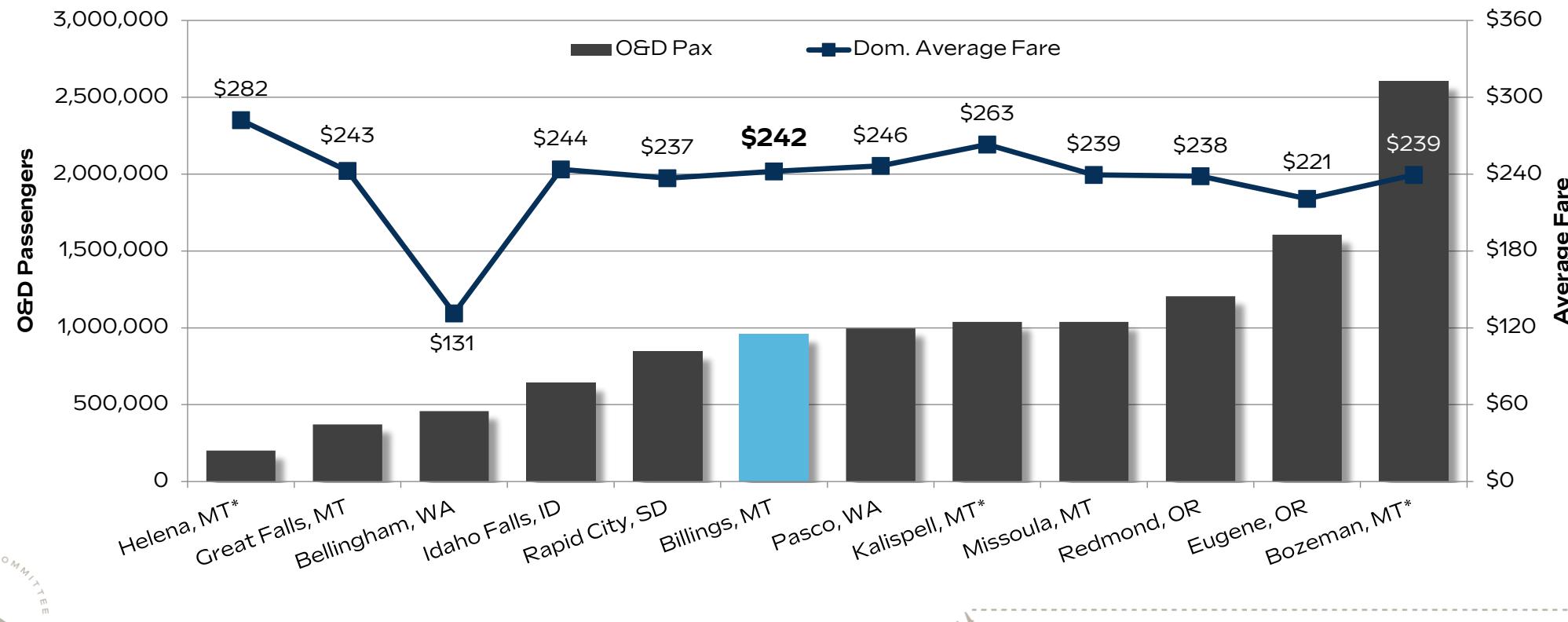
- BIL's seats per capita was just slightly below the compare market average, increasing from 3.17 to 3.18 in the latest year-ended period.
- BIL seats per capita remains lower than MSO, FCA, and BZN within Montana.





# O&D Passenger & Airfare Comparisons

**BIL had the 6<sup>th</sup> highest average domestic fare and 7<sup>th</sup> highest O&D passengers among the compare markets.**





# Year-Over-Year Comparisons

Airport	2025 MSA Population	YE Q2 2025			YOY Change		
		# of Nonstop Destinations	O&D Pax	Seats	# of Nonstop Destinations	O&D Pax	Seats
Great Falls, MT	85,082	7	372,300	466,994	0	3%	(1%)
Helena, MT*	97,509	3	201,018	243,442	0	5%	1%
Kalispell, MT*	116,027	16	1,038,801	1,225,469	0	12%	12%
Missoula, MT	129,157	14	1,039,414	1,266,407	0	12%	14%
Bozeman, MT*	130,794	25	2,605,351	3,146,142	0	5%	4%
Rapid City, SD	158,128	9	846,117	1,063,261	1	18%	23%
Idaho Falls, ID	172,032	10	642,386	750,751	(1)	16%	16%
<b>Billings, MT</b>	<b>194,005</b>	<b>16</b>	<b>958,945</b>	<b>1,235,333</b>	<b>0</b>	<b>11%</b>	<b>14%</b>
Bellingham, WA	235,998	8	457,515	534,594	0	(25%)	(28%)
Redmond, OR	269,105	13	1,206,079	1,532,562	0	6%	4%
Pasco, WA	323,289	10	996,900	1,221,471	(2)	13%	11%
Eugene, OR	386,617	17	1,606,426	1,999,176	1	(4%)	(3%)

- All the comparison markets except for Bellingham and Eugene had increased passengers. BIL's 11% passenger increase was slightly less than Kalispell and Missoula.
- Nine of the 12 markets had increased seats, including BIL; BIL's percent increase was highest among Montana markets, tied with Missoula.





# Load Factor Trends

Destination	Airline	2022		2023				2024			2025		YOY Q2 Change		
		Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2	'25 vs '23	'25 vs '24
Chicago, IL (ORD)	American	78			90	88			88	88	85		80	(10)	(8)
	United												95		
Dallas, TX (DFW)	American	83	88	81	89	88	88	86	84	88	87	85	88	(1)	4
Denver, CO	United	81	87	80	87	89	87	84	83	86	85	79	85	(1)	2
Las Vegas, NV	Allegiant	89	83	81	88	89	81	84	87	86	78	84	76	(12)	(11)
Los Angeles, CA	Allegiant								76	84					
Minneapolis, MN	Delta	80	73	73	89	88	80	79	85	84	76	69	77	(12)	(8)
	Sun Country								50	49					
Phoenix, AZ (AZA)	Allegiant	93	85	88	93	92	88	83	82	75	85	83	85	(7)	4
Phoenix, AZ (PHX)	American		72	72	73		77	72	70		62	60			
Portland, OR	Alaska	85			79	90			81	92	83	72	87	8	6
Salt Lake City, UT	Delta	81	85	77	87	82	81	77	76	72	74	70	78	(9)	2
Seattle, WA	Alaska	87	90	82	91	89	84	82	81	88	82	84	87	(4)	6
<b>Average Load Factor</b>		<b>83</b>	<b>83</b>	<b>78</b>	<b>87</b>	<b>87</b>	<b>83</b>	<b>80</b>	<b>81</b>	<b>83</b>	<b>80</b>	<b>76</b>	<b>83</b>	<b>(4)</b>	<b>2</b>

- Load factors were up for most markets in Q2 2025 vs. Q2 2024 except for AA to ORD, G4 to LAS, and DL to MSP.
- The average market load factor increased from 81% to 83% year-over-year in Q2 2025.

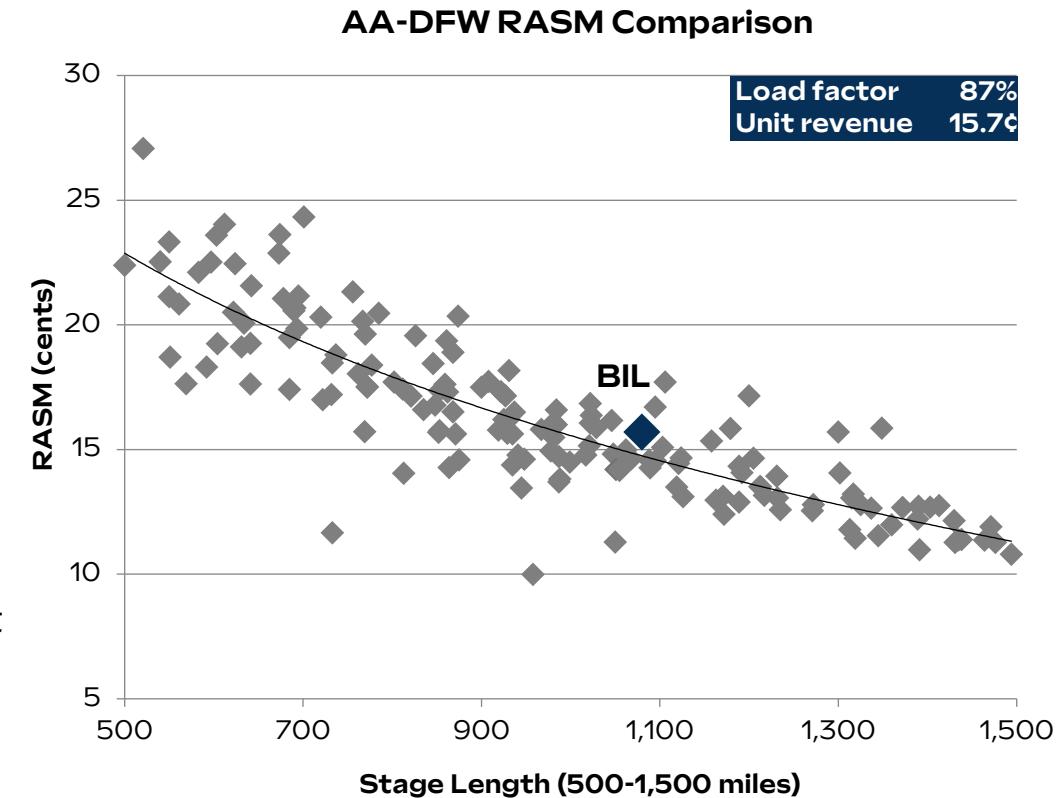




# AA-DFW Schedule & Performance

Month	Flights				Seats	
	Mainline	Regional	Total	vs. 2024	Total	vs. 2024
Oct 2025	-	62	62	0%	4,712	0%
Nov 2025	-	59	59	0%	4,484	0%
Dec 2025	-	62	62	2%	4,712	2%
Jan 2026	-	36	36	(42%)	2,736	(42%)
Feb 2026	-	45	45	(20%)	3,420	(20%)
Mar 2026	-	62	62	0%	4,712	0%
<b>Subtotal 2025</b>	-	326	326	(10%)	24,776	(10%)
<b>Subtotal 2024</b>	-	362	362	-	27,512	-
<b>Diff.</b>	-	(10%)	(10%)	-	(10%)	-

- DFW capacity is currently scheduled 10% lower for the next 6 months, with all flights on regional jets.
- The BIL-DFW RASM and load factor were above the AA average (hub average of 85%).

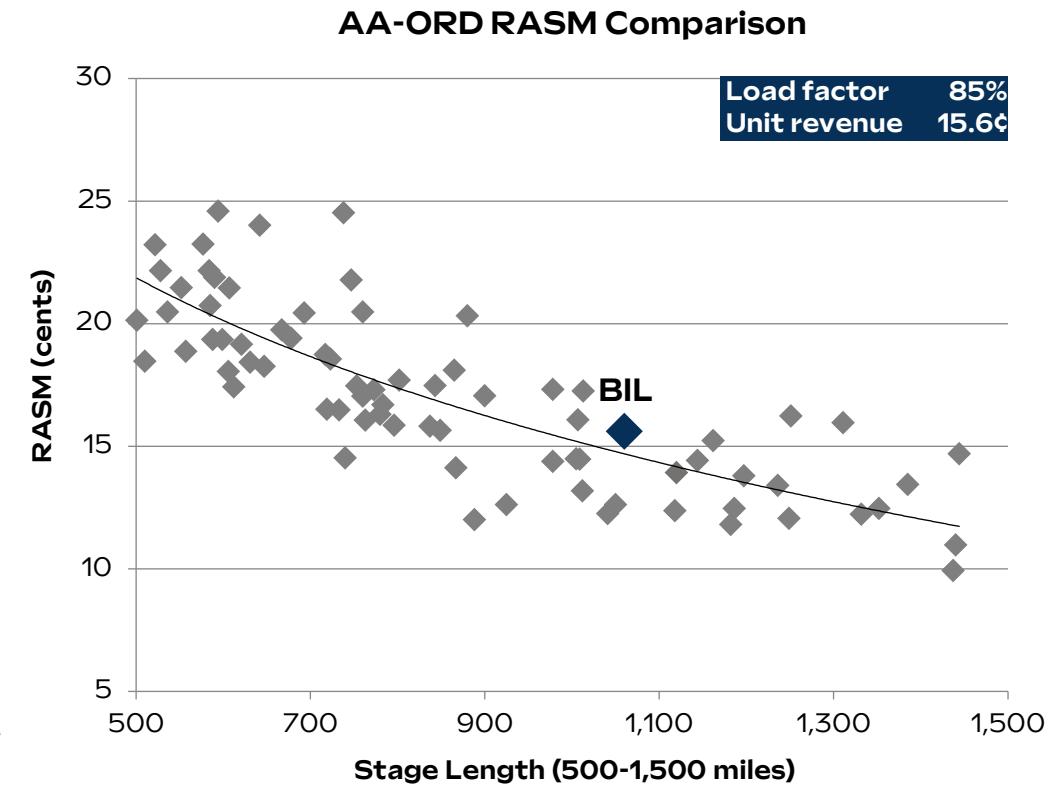




# AA-ORD Schedule & Performance

Month	Flights				Seats	
	Mainline	Regional	Total	vs. 2024	Total	vs. 2024
Oct 2025	-	36	36	500%	2,670	585%
Nov 2025	-	1	1	-	76	-
Dec 2025	-	0	0	-	0	-
Jan 2026	-	0	0	-	0	-
Feb 2026	-	0	0	-	0	-
Mar 2026	-	0	0	-	0	-
<b>Subtotal 2025</b>	-	<b>37</b>	<b>37</b>	<b>517%</b>	<b>2,746</b>	<b>604%</b>
<b>Subtotal 2024</b>	-	<b>6</b>	<b>6</b>	-	<b>390</b>	-
<b>Diff.</b>	-	<b>517%</b>	<b>517%</b>	-	<b>604%</b>	-

- AA BIL-ORD started on June 5 and is scheduled to operate until November 1, 2025.
- The BIL-ORD RASM was above average, while load factor was slightly above the AA average (hub average of 84%) for YE Q2 2025.

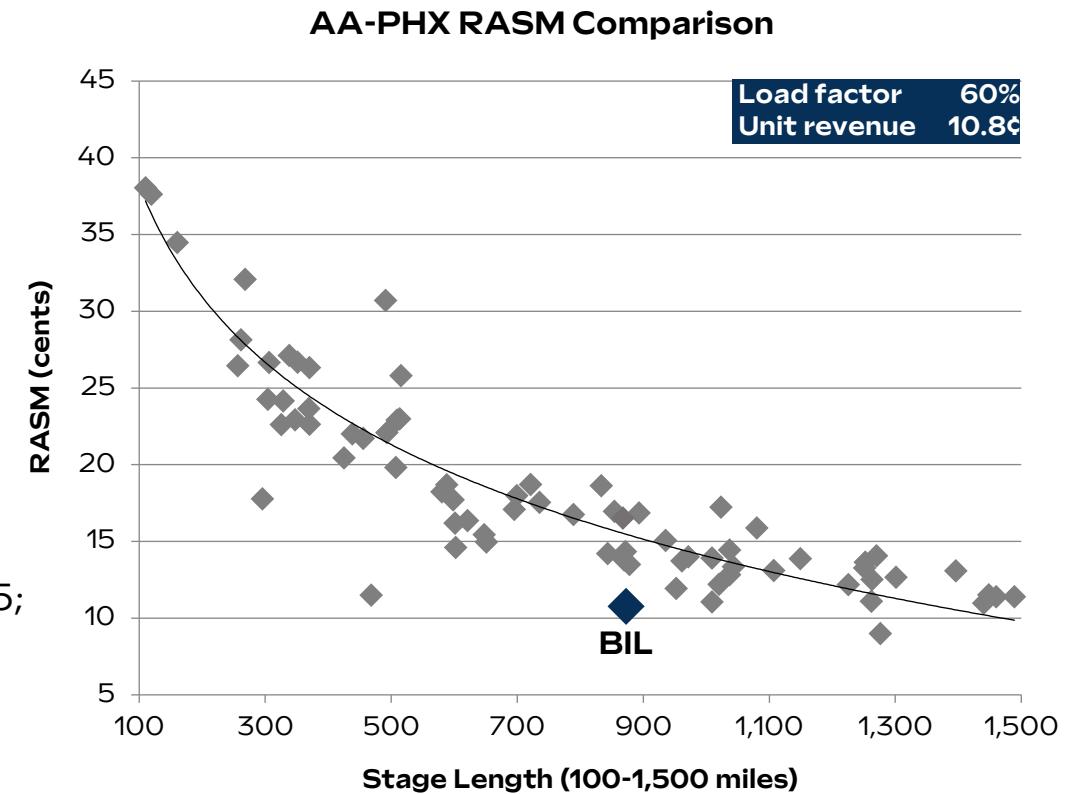




# AA-PHX Schedule & Performance

Month	Flights				Seats	
	Mainline	Regional	Total	vs. 2024	Total	vs. 2024
Oct 2025	-	0	0	-	0	-
Nov 2025	-	0	0	(100%)	0	(100%)
Dec 2025	-	13	13	(57%)	988	(57%)
Jan 2026	-	31	31	3%	2,356	3%
Feb 2026	-	28	28	0%	2,128	0%
Mar 2026	-	31	31	0%	2,356	0%
<b>Subtotal 2025</b>	-	<b>103</b>	<b>103</b>	<b>(28%)</b>	<b>7,828</b>	<b>(28%)</b>
<b>Subtotal 2024</b>	-	<b>144</b>	<b>144</b>	-	<b>10,944</b>	-
<b>Diff.</b>	-	<b>(28%)</b>	<b>(28%)</b>	-	<b>(28%)</b>	-

- BIL-PHX operated from November 6, 2024, to April 3, 2025; capacity is scheduled to be down 28% for the next six months with a later start to the season.
- The BIL-PHX RASM and load factor were below the AA average (hub average of 85%) for YE Q2 2025.

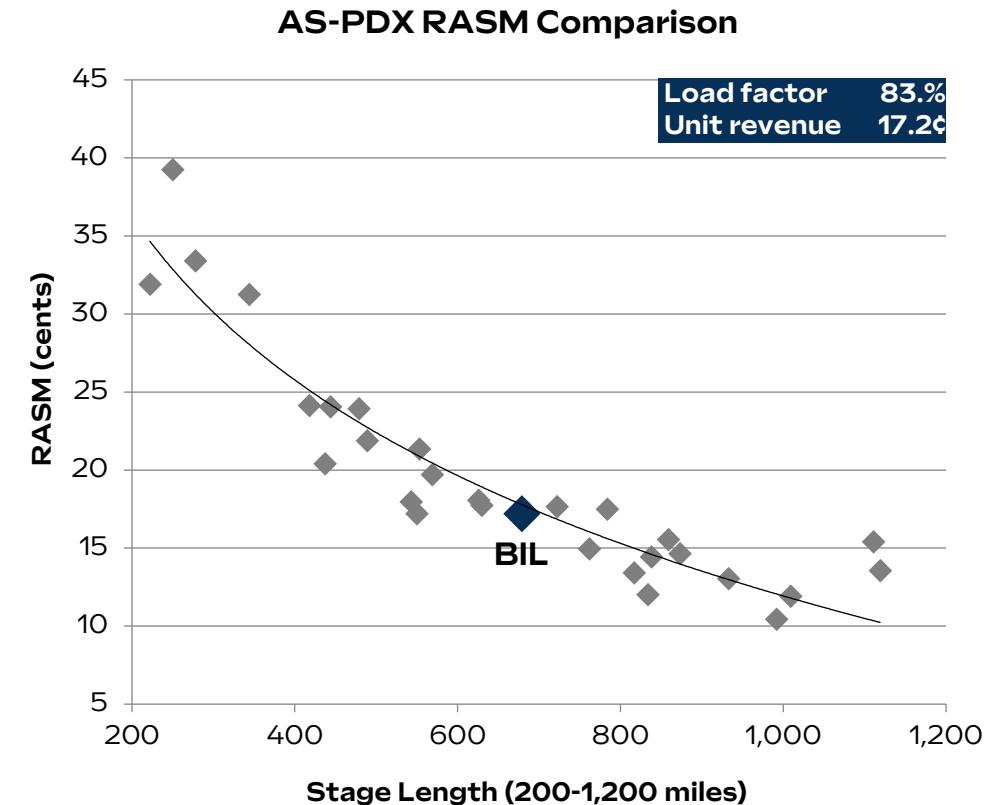




# AS-PDX Schedule & Performance

Month	Flights				Seats	
	Mainline	Regional	Total	vs. 2024	Total	vs. 2024
Oct 2025	-	31	31	15%	2,356	15%
Nov 2025	-	29	29	12%	2,204	12%
Dec 2025	-	31	31	0%	2,356	0%
Jan 2026	-	24	24	(23%)	1,824	(23%)
Feb 2026	-	24	24	(14%)	1,824	(14%)
Mar 2026	-	31	31	0%	2,356	0%
<b>Subtotal 2025</b>	-	170	170	(2%)	12,920	(2%)
<b>Subtotal 2024</b>	-	174	174	-	13,224	-
<b>Diff.</b>	-	(2%)	(2%)	-	(2%)	-

- BIL-PDX seats are scheduled to be down 2% for the next 6 months versus last year.
- The BIL-PDX RASM and load factor were at the AS average (hub average load factor of 83%).

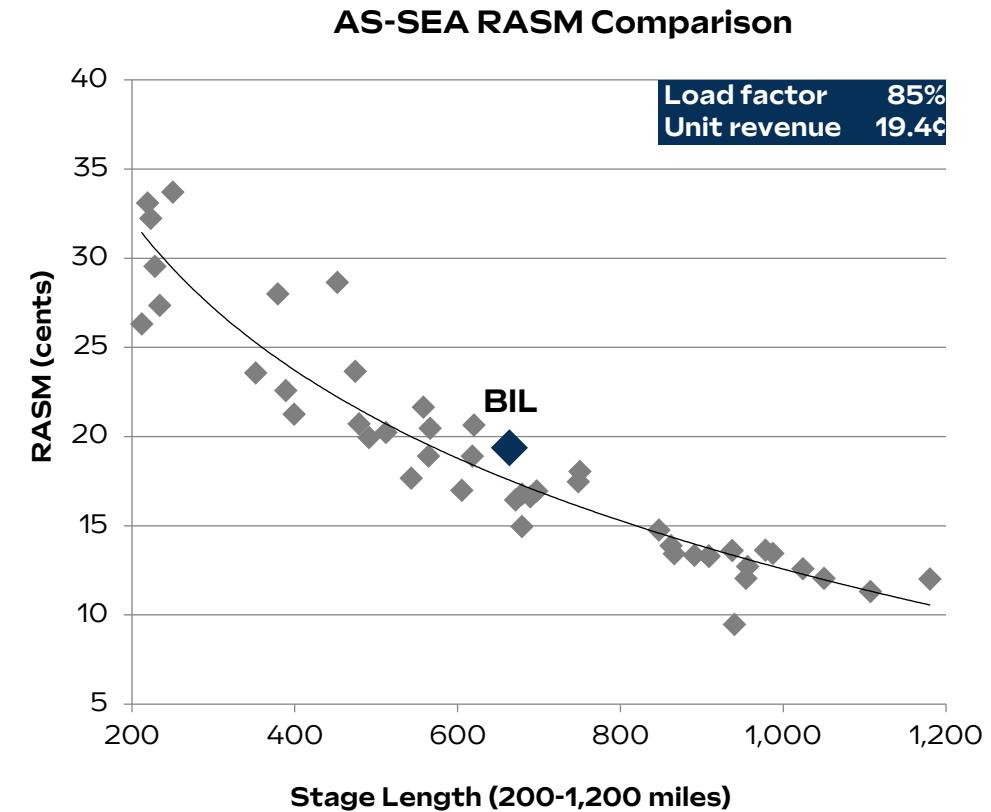




# AS-SEA Schedule & Performance

Month	Flights				Seats	
	Mainline	Regional	Total	vs. 2024	Total	vs. 2024
Oct 2025	-	90	90	1%	6,840	1%
Nov 2025	-	76	76	3%	5,776	3%
Dec 2025	-	62	62	0%	4,712	0%
Jan 2026	-	62	62	5%	4,712	5%
Feb 2026	-	56	56	8%	4,256	8%
Mar 2026	-	62	62	5%	4,712	5%
<b>Subtotal 2025</b>	-	408	408	<b>3%</b>	31,008	<b>3%</b>
<b>Subtotal 2024</b>	-	395	395	-	30,020	-
<b>Diff.</b>	-	<b>3%</b>	<b>3%</b>	-	<b>3%</b>	-

- AS-SEA flights and seats are scheduled to increase by 3% from for the next 6 months year-over-year, with all flights operated with regional jet aircraft.
- The BIL-SEA RASM was above the market average, while load factor was at the AS average (hub average of 85%).

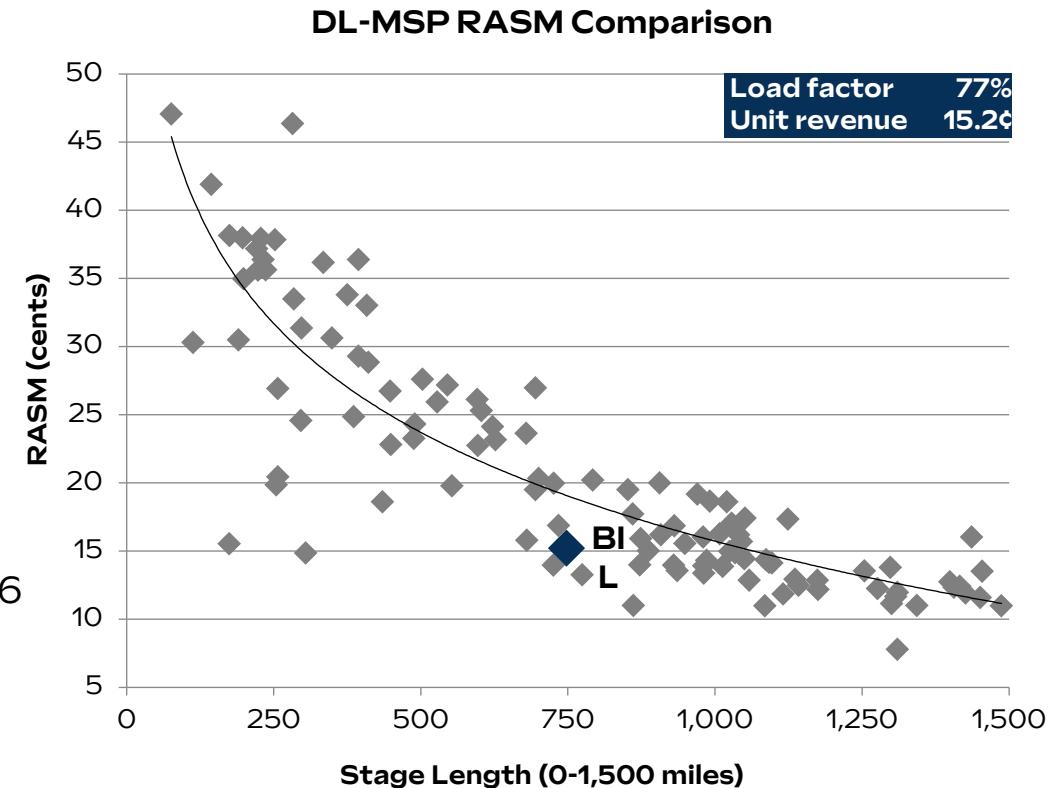




# DL-MSP Schedule & Performance

Month	Flights				Seats	
	Mainline	Regional	Total	vs. 2024	Total	vs. 2024
Oct 2025	31	-	31	0%	5,465	15%
Nov 2025	30	-	30	0%	5,354	14%
Dec 2025	31	-	31	0%	5,580	22%
Jan 2026	31	-	31	0%	4,284	5%
Feb 2026	28	-	28	0%	3,696	0%
Mar 2026	31	-	31	0%	4,092	(12%)
<b>Subtotal 2025</b>	<b>182</b>	-	<b>182</b>	<b>0%</b>	<b>28,471</b>	<b>8%</b>
<b>Subtotal 2024</b>	<b>182</b>	-	<b>182</b>	-	<b>26,474</b>	-
<b>Diff.</b>	<b>0%</b>	-	<b>0%</b>	-	<b>8%</b>	-

- BIL-MSP capacity is scheduled to increase 19% for the next 6 months year-over-year.
- The BIL-MSP RASM and load factor were below the DL average (hub average of 83%).

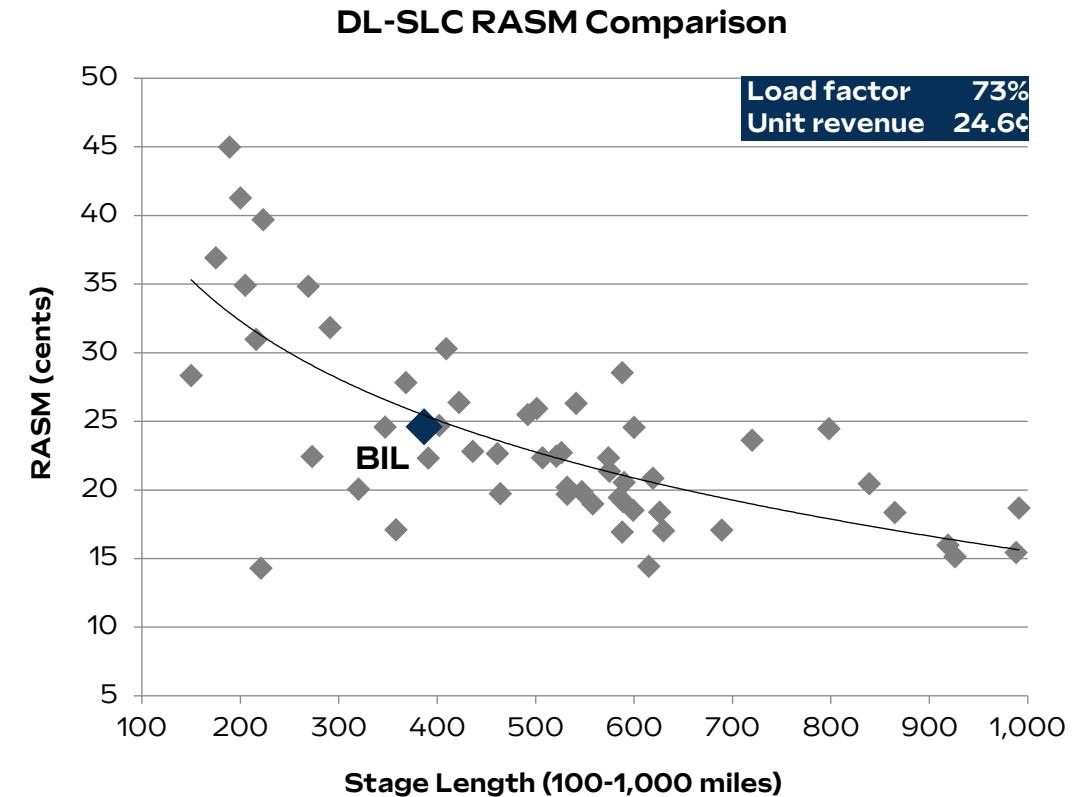




# DL-SLC Schedule & Performance

Month	Flights				Seats	
	Mainline	Regional	Total	vs. 2024	Total	vs. 2024
Oct 2025	31	61	92	5%	9,448	(4%)
Nov 2025	30	58	88	4%	8,986	(0%)
Dec 2025	31	59	90	2%	9,243	2%
Jan 2026	31	56	87	(1%)	9,123	2%
Feb 2026	28	50	78	0%	8,196	3%
Mar 2026	31	61	92	1%	9,503	2%
<b>Subtotal 2025</b>	<b>182</b>	<b>345</b>	<b>527</b>	<b>2%</b>	<b>54,499</b>	<b>1%</b>
<b>Subtotal 2024</b>	<b>182</b>	<b>336</b>	<b>518</b>	-	<b>54,062</b>	-
<b>Diff.</b>	<b>0%</b>	<b>3%</b>	<b>2%</b>	-	<b>1%</b>	-

- Capacity is scheduled to be up 1% year-over-year averaging 3x daily to SLC.
- The BIL-SLC RASM was at the DL average, while the load factor was below average (hub average of 84%).





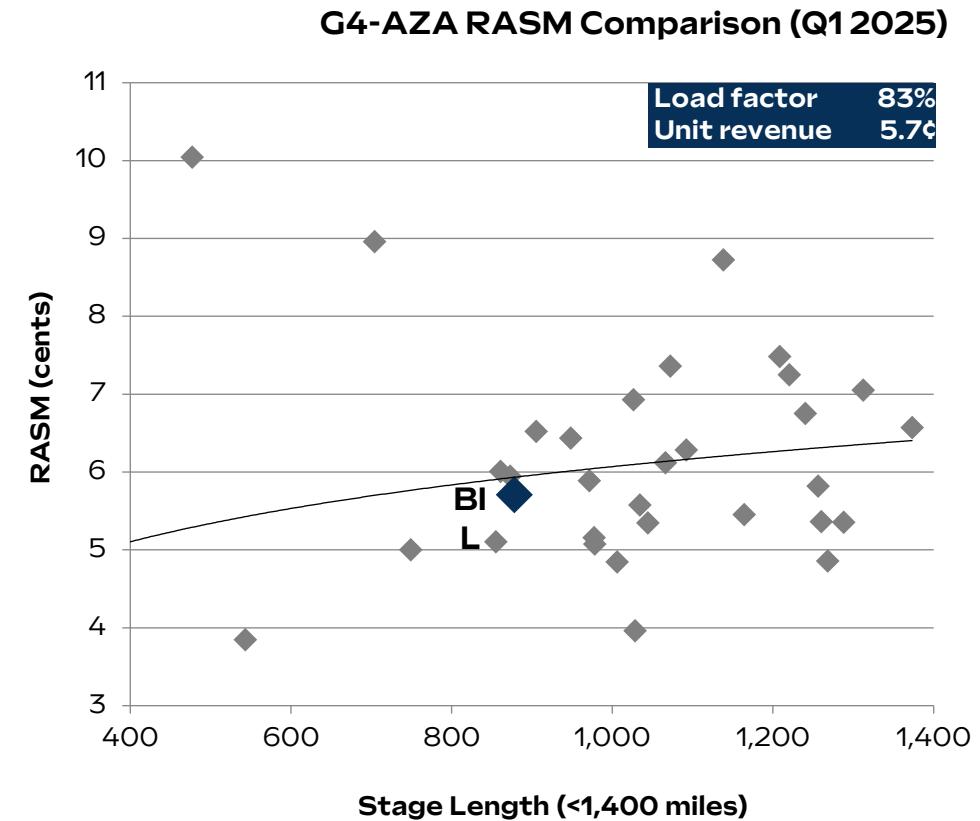
# G4-AZA Schedule & Performance

Month	AZA		Total vs. 2024	
	Flights	Seats	Flights	Seats
Oct 2025	14	2,520	8%	4%
Nov 2025	17	3,060	6%	3%
Dec 2025	21	3,780	11%	7%
Jan 2026	16	2,880	(11%)	(13%)
Feb 2026	13	2,340	(19%)	(21%)
Mar 2026	16	2,880	(30%)	(33%)
<b>Subtotal 2025</b>	<b>97</b>	<b>17,460</b>	<b>(8%)</b>	<b>(10%)</b>
<b>Subtotal 2024</b>	<b>105</b>	<b>19,470</b>	-	-
<b>Diff.</b>	<b>(8%)</b>	<b>(10%)</b>	-	-

- Capacity is scheduled to be down 10% over the next 6 months year-over-year.
- The BIL-AZA RASM and load factor were below the G4 average (hub average of 85%).



Source: Diio Mi; YE Q2 2025



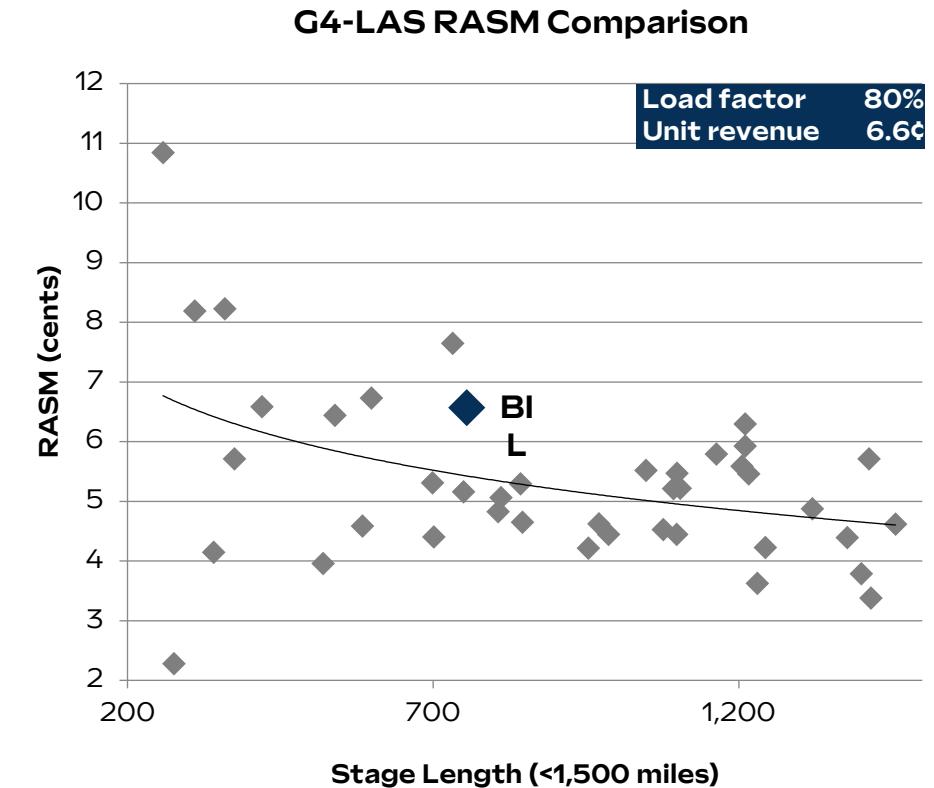
20



# G4-LAS Schedule & Performance

Month	LAS		Total vs. 2024	
	Flights	Seats	Flights	Seats
Oct 2025	17	2,652	6%	5%
Nov 2025	10	1,584	0%	2%
Dec 2025	22	3,432	5%	5%
Jan 2026	10	1,560	(9%)	(9%)
Feb 2026	8	1,248	0%	0%
Mar 2026	9	1,404	0%	0%
<b>Subtotal 2025</b>	<b>76</b>	<b>11,880</b>	<b>1%</b>	<b>1%</b>
<b>Subtotal 2024</b>	<b>75</b>	<b>11,730</b>	-	-
<b>Diff.</b>	<b>1%</b>	<b>1%</b>	-	-

- Capacity is scheduled to be up 1% for the next 6 months year-over-year.
- The BIL-LAS RASM was above the G4 average, while the load factor was below the average (hub average of 84%).

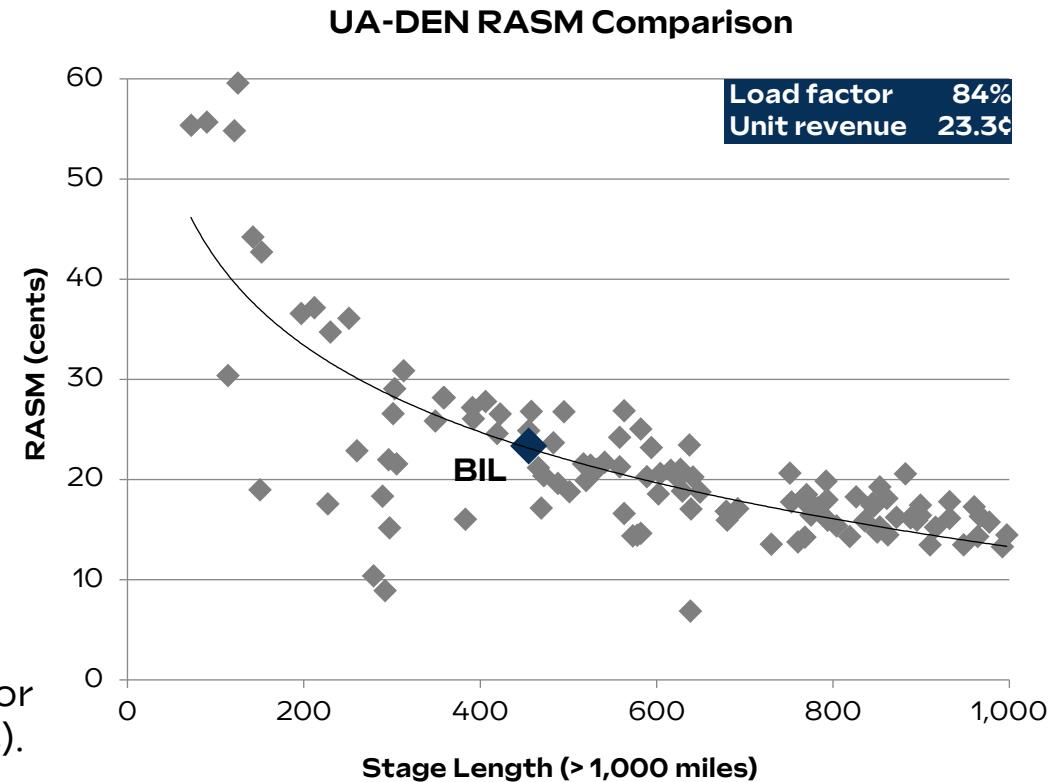




# UA-DEN Schedule & Performance

Month	Flights				Seats	
	Mainline	Regional	Total	vs. 2024	Total	vs. 2024
Oct 2025	62	93	155	3%	17,272	12%
Nov 2025	59	87	146	26%	15,322	13%
Dec 2025	62	63	125	2%	13,986	(3%)
Jan 2026	62	62	124	0%	14,991	6%
Feb 2026	56	56	112	0%	13,306	5%
Mar 2026	62	65	127	2%	15,006	13%
<b>Subtotal 2025</b>	<b>363</b>	<b>426</b>	<b>789</b>	<b>5%</b>	<b>89,883</b>	<b>8%</b>
<b>Subtotal 2024</b>	<b>363</b>	<b>388</b>	<b>751</b>	-	<b>83,287</b>	-
<b>Diff.</b>	<b>0%</b>	<b>10%</b>	<b>5%</b>	-	<b>8%</b>	-

- BIL-DEN capacity is up 8% over the next 6 months year-over-year.
- The BIL-DEN RASM was at the average, while the load factor was slightly below the UA hub average (hub average of 85%).

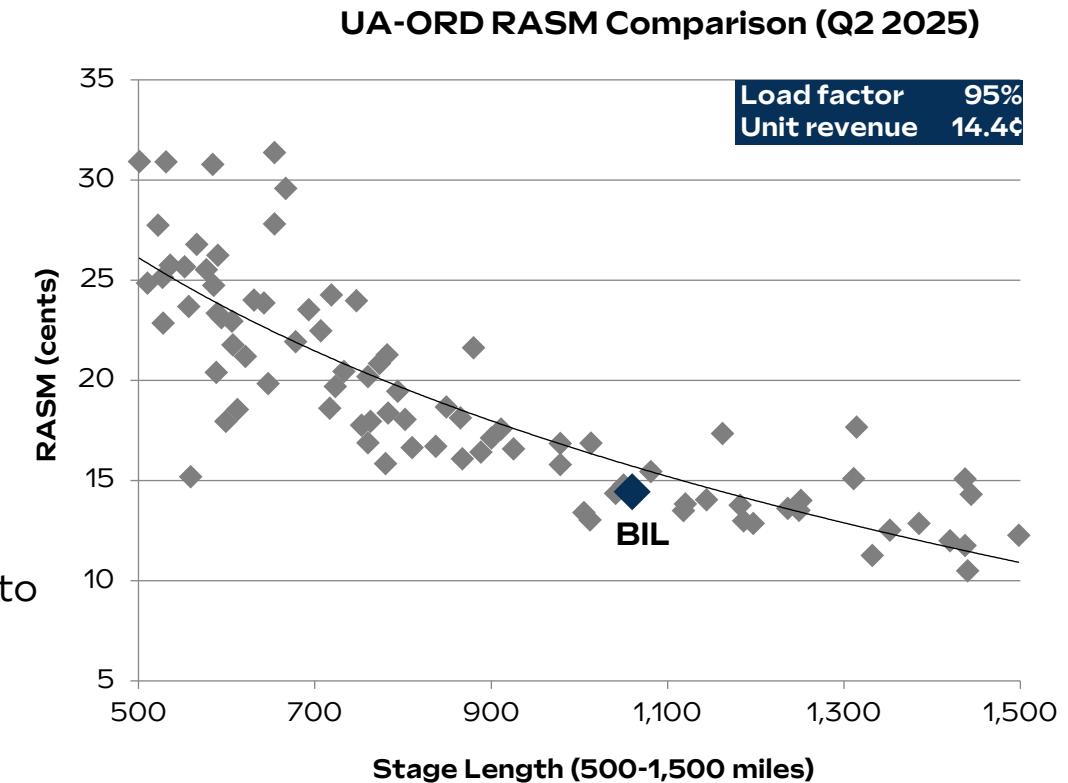




# UA-ORD Schedule & Performance

Month	Flights				Seats	
	Mainline	Regional	Total	vs. 2024	Total	vs. 2024
Oct 2025	0	25	25	-	1,900	-
Nov 2025	0	0	0	-	0	-
Dec 2025	0	0	0	-	0	-
Jan 2026	0	0	0	-	0	-
Feb 2026	0	0	0	-	0	-
Mar 2026	0	0	0	-	0	-
<b>Subtotal 2025</b>	<b>0</b>	<b>25</b>	<b>25</b>	<b>-</b>	<b>1,900</b>	<b>-</b>
<b>Subtotal 2024</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>-</b>	<b>0</b>	<b>-</b>
<b>Diff.</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>

- BIL-ORD service on UA began on May 22, and is scheduled to operate through October 25.
- The BIL-ORD RASM was below the average, while the load factor was well above the UA hub average (hub average of 85%).



Source: Diio Mi; Q2 2025; Note: UA BIL-ORD operated May 22-June 30



# RASM Trends

Destination	Airline	2022		2023				2024				2025		YOY Q2 Change	
		Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2	'25 vs '23	'25 vs '24
Chicago, IL (ORD)	American	18.4			20.5	21.2			18.5	17.5	14.5		12.6	(39%)	(32%)
	United												14.4		
Dallas, TX (DFW)	American	16.7	18.5	15.1	18.8	18.7	17.9	16.5	16.8	16.7	15.7	14.6	15.7	(17%)	(7%)
Denver, CO	United	25.3	26.3	22.6	28.2	28.1	26.1	22.7	25.1	24.8	24.2	21.4	22.8	(19%)	(9%)
Las Vegas, NV	Allegiant	7.2	9.3	8.4	8.8	7.2	10.2	8.4	9.1	5.9	7.8	6.8	5.2	(40%)	(42%)
Los Angeles, CA	Allegiant								2.5	4.0					
Minneapolis, MN	Delta	17.4	15.6	14.8	20.0	18.3	17.6	15.9	17.8	16.7	15.8	13.6	13.9	(31%)	(22%)
	Sun Country								5.2	4.8					
Phoenix, AZ (AZA)	Allegiant	7.7	8.1	9.8	10.5	7.9	9.2	7.7	4.9	3.4	6.3	5.7	5.2	(51%)	5%
Phoenix, AZ (PHX)	American		17.1	15.8	16.5		14.8	13.2	18.2		10.7	10.8	10.0	(40%)	(45%)
Portland, OR	Alaska	19.9		23.0	22.4			18.8	20.8	18.8	12.4	17.3	(25%)	(8%)	
Salt Lake City, UT	Delta	27.5	29.1	25.1	29.2	28.0	28.1	25.7	27.0	24.3	24.8	24.1	25.2	(14%)	(6%)
Seattle, WA	Alaska	23.7	23.1	18.3	24.5	25.2	22.2	20.0	19.4	20.5	19.7	17.5	19.1	(22%)	(2%)
<b>Total Average RASM</b>		<b>20.1</b>	<b>20.1</b>	<b>17.9</b>	<b>22.7</b>	<b>21.9</b>	<b>20.6</b>	<b>18.1</b>	<b>18.7</b>	<b>18.0</b>	<b>18.0</b>	<b>15.9</b>	<b>17.5</b>	<b>(23%)</b>	<b>(6%)</b>

- RASM decreased for all markets in Q2 2025 versus the prior year, with G4-LAS decreasing the by the highest percentage.
- Overall, the average BIL RASM decreased 6% in Q2 2025.



# BILLINGS



## S E R V I C E C O M M I T T E E

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& Hunt

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# **Billings Adopted Goals and Objectives 2025-2030 (adopted Nov. 2024)**

**3<sup>rd</sup> Quarter Updates are in Red + attachment from PD**

October 2025

**Vision:** The Magic City - A diverse welcoming community where people prosper, and business succeeds.

## **Core Values: (SEE GOAL 5)**

- ❖ Collaboration: We commit to provide opportunities to achieve common goals through positive communications and interaction with individuals, and with public and private organizations.
- ❖ Integrity: Through accessibility and transparency, we earn the trust of the community to which we are responsible.
- ❖ Service: We deliver services with courtesy and respect while meeting our customers' needs.
- ❖ Stewardship: We plan and manage resources effectively, responsibly, and efficiently.

**Mission:** To deliver cost effective public services that enhance our community's quality of life.

## **Goal #1: Improve the safety of Billings for all citizens**

### **Objectives:**

- A. Reduce Violent Crime
  - See attached Q3 Report.
- B. Reduce escalation of domestic violence
  - See attached Q3 Report.
  - This is a long-term objective, and we are working now with partner agencies to establish a baseline to measure from going forward. (BPD, YCSO, YCAO, YWCA, MBCC). Because this is a time-intensive project, it may take several months to complete.
- C. Reduce repeat victimization by the same or different offender
  - This is a long-term objective, and we are working now with partner agencies to establish a baseline to measure from going forward. (BPD, YCSO, YCAO, YWCA, MBCC). Because this is a time-intensive project, it may take several months to complete.
- D. Reduce property crime
  - See attached Q3 Report.

- E. Reduce the number of kids in the juvenile justice system through legislative action
  - HB 191 was signed by the governor April 7, 2025, and will go into effect October 1. This bill provides for a new criminal offense of endangering the welfare of a child when a person commits an assault against a partner or family member in the presence of a child less than 18 years of age.
  - Statistically, 25% of children today will witness domestic violence in their lifetime. Once we determine the general number of child witnesses in Billings, we should see a gradual decline in delinquency filings within about 5 years, according to the Family Justice Alliance.
- F. Reduce gaps in mental health services for victims/children through legislative action
  - By creating a new class of victims through HB 191, child witnesses will now be eligible for crime victim services, including mental health counseling, which is funded by the state. This was one of the major secondary benefits of passing that legislation.
- G. Reduce/eliminate victim self-harm, suicide and overdoses
  - See attached Q3 Report.
  - This is a long-term objective, and we are working now with partner agencies to establish a baseline to measure from going forward. (BPD, YCSO, YCAO, YWCA, MBCC, RIVERSTONE). Because this is a time-intensive project, it may take several months to complete.
- H. Reduce/eliminate intimate partner homicide
  - See attached Q3 Report.
  - This is a long-term objective, and we are working now with partner agencies to establish a baseline to measure from going forward. (BPD, YCSO, YCAO, YWCA, MBCC, RIVERSTONE). Because this is a time-intensive project, it may take several months to complete.
- I. Maintain code enforcement compliance rate of 90% or higher
  - Continue to implement proactive nuisance property abatement procedures to efficiently increase neighborhood safety – Ongoing.
  - Continue progression of the multi-discipline, multi-jurisdictional nuisance property team to improve neighborhoods – Continuing to **coordinate and meeting as needed to address critical nuisance properties**.
  - Implement graffiti reduction program – Started 2024 and shared report with City Council in early 2025. **Utilized seasonal for** City property maintenance again in 2025 **and will evaluate the program for FY27**. Continuing private property and (MDT) cleanups and murals, **including a major cleanup of the Montana Avenue Overpass with coordination with MDT in summer 2025.**

- Propose ordinance amendments – Ongoing with amendments already approved by Council in 2024 and 2025. **Council also approved MOU with RiverStone Health in September 2025 to enable CE to support RSH licensing enforcement for properties that also qualify under the City's Nuisance Code.**
- Conduct 10 or more community outreach programs increasing community awareness of city codes – Staff has attended task force meetings on demand and presented at service clubs by invitation or outreach. **CE participated in the 4<sup>th</sup> Annual Earth Day Downtown cleanup on April 22<sup>nd</sup>, a Neighborhood Safety Meeting in the Central Terry Neighborhood on August 28, the Phillips 66 Meet and Greet in September, and presented at the MT League of Cities and Towns Conference on the abatement of 802 Yellowstone and the use of the US EPA Brownfields Program.**
- Increase web, social media-based, neighborhood task force presence and information sharing on CE activities and seasonal concerns to improve compliance – CE Blog post is updated monthly with topics and information, **and blog link is being shared with the PCSD Facebook Page.**
- Achieve division and individual staff development/training through AACE accreditations – Training process started in 2025. **CE Manager participating in ICMA Leadership Training September – November 2025.**

J. Enhance downtown safety

- Painting program in progress – Maintaining visible lanes and crosswalks for all streets and pedestrian safety.
- Awarded a design contract for the Rimrock Road, 54<sup>th</sup> to 62<sup>nd</sup> Street West Project.
- **Downtown 2-Way Restoration Project nearing completion—Final paint striping began the week of August 18, with some minor parking impacts. Detailed hand-work striping and painting of parking lines, words and symbols will start the following week. Striping should be complete end of October and community outreach on the new facilities will be communicated.**

K. Enhance traffic safety, increase traffic law compliance, and reduce traffic accidents

- **Street-Traffic finished upgrading all traffic signals to Gridsmart.**
- Awarded a contract and began work on the transportation corridor study.
- Added additional safety signing to Skyway Drive (aka Inner Belt Loop).
- **Safe Routes to School--The various project construction locations are generally completed as School District #2 opening for fall. Media and public notifications are sent out before the school opening dates highlighting the new school zones and improvements.**
- **Missing Sidewalk and ADA Ramps (Safe Routes related)--New sidewalk work is 75% complete with the ADA ramps in the vicinity of Meadowlark School complete. Sidewalk construction is on 25th Street West, 26th Street West,**

Wyoming Avenue, and Rex Lane. All work should be complete in September, except Rex Lane that will be completed in the Spring 2026.

- Airport Police issued 68 traffic and parking warnings and citations this quarter.
  - Crash Reports/Property Damage Response reduced from 10 last quarter to 8 this quarter.
- L. Improve quality and resilience of medical response services
- Ongoing discussions with Riverstone Health to reimplement CRU. As this work is in progress, we have our CRU EMT conducting follow-up work on the high utilizer. This has paid dividends to keep our units in service. We are assisting these users in getting the correct help they need.
  - The final Draft of the AMR Agreement is complete and signed by all parties. This agreement addresses all the concerns we had with our partnership. This document will be reviewed annually and amended as needed. This agreement benefits both the city and AMR, ensuring that EMS delivery is as efficient and highly effective as possible.
  - Focusing on working with legal on a draft proposal to update a very dated EMS city ordinance. The goal is to have something before the council in the next few months.
  - Intermountain Health is responding to some area within the county wide EMS system with helps with AMR Response in our jurisdiction. Discussions with Billings Clinic to follow this same model.
  - Initial discussions are ongoing with both hospitals to form a Community Paramedicine partnership to decrease call recidivism.
  - Added equipment to increase cardiac care capabilities. Replaced 6 cardiac monitors that were no longer supported by the manufacturer. This was approved in the 2026 budget.
  - Updated protocols to better meet state and national standards. Annual QA/QI of the protocols is in place.
  - Increased State influence at the Board of Medical Examiners (BOME).
  - Ongoing discussions with other County agencies as it pertains to EMS delivery outside of our response area to reduce the impact on EMS services in our response area.

## **Goal #2: Sustain and Upgrade Critical Infrastructure**

### **Objectives:**

- A. Expand capacity and improve resiliency of water system
- Bid the second Phase of the 36-inch water transmission piping that will connect the new water plant to the distribution system.
  - Continued construction of water main transmission along 58th Street West.
  - Bid and awarded the water replacement and sewer rehabilitation projects consisting of about 18,000 feet of piping rehabilitation or replacement.

- Completed the Hesper Road gravity sanitary sewer extension from Shiloh Road west to the westerly edge of City-owned property near the new water plant site, allowing sewer service to the plant and adjacent properties.
  - Water Intake #2 Improvements on the Yellowstone River are nearly complete, with the new raised catwalk completed, underwater work, and building work completed.
  - Westend Water Treatment Plant & Reservoirs Updates
    - a. Plant roofing and siding has been completed.
    - b. 80% of the fill material has been moved from the North Lake to Knife River Property
    - c. Piping for the major treatment processes for the water treatment plant has been completed. Chemical storage tanks have been installed in the building. Major equipment installation is scheduled to begin in October.
    - d. Raw Water Pump Station and Screening structure concrete has been completed. These facilities transfer water from the BBWA to the WTP and Lakes. Piping is currently being installed between these structures.
- B. Increase the number of airport passengers
- Ranked 7<sup>th</sup> in the nation in the Travel & Leisure annual reader survey for customer service at domestic airports.
  - Continued construction on BIL Runway 7-25 Reconstruction and Extension project to support larger business aircraft. Completion is expected October 31, 2025.
  - Participated in the Montana Rendezvous Aire Service Development Conference in Kalispell to meet with ten air carrier network planning representatives.
  - Completed the Overlook Drive Rehabilitation project.
- C. Increase BIL's air cargo nationwide position
- Continued to follow up with air cargo carrier representatives from CY2025 Q1 Air Cargo Conference.
  - BIL ranked 56<sup>th</sup> in the nation for air cargo operations in the FAA's air cargo report for CY 24, down from 55<sup>th</sup> for CY 23.
- D. Optimize efficiency of the transportation system
- Grand Avenue from 43<sup>rd</sup> to 62<sup>nd</sup> – Project added to Federal funding priority list with MDT/FHWA in April 2025.
  - Complete Transportation Corridor Plan Phase I – Consultant contract approved on June 9, 2025.
  - Implement safe routes to school, traffic calming, intersection capacity improvements, missing sidewalks and other projects to improve safety and quality of transportation network – Planning/MPO working with Public Works in multiple capacities – TA Grants, SS4All Grant, SRTS programmed projects in CIP, Trail and SRTS analysis work and Transportation Corridor Plan in 2026 UPWP.

- Developing alternatives for improvement to the 21<sup>st</sup> Street Underpass through the 21<sup>st</sup> Street Underpass Study that is ongoing.
  - Reconstruction of 9th and 19th Avenues South are well under way and should be paved by the end of October.
  - Completed construction of paving overlay on King Avenue West, Monad Road, Broadwater Avenue, and chip sealing of Alkali Creek Road, Pierce Parkway, and the Central Heights subdivision area.
  - Kicked off a transportation corridor plan working group with Engineering, Planning, and the Montana Department of Transportation (MDT) to better understand which road design elements the Billings community would like us to prioritize and invest in. The first round of public engagement events is underway to inform the Billings Transportation Corridor Plan.
- E. Build and upgrade effective storm sewer system
- Zimmerman Trail stormwater mitigation project was completed on 9/3 to enhance road safety and improve the effectiveness of the stormwater system.
  - Miscellaneous storm improvement projects are under construction and will be completed by December.

### **Goal #3: Foster Economic Vibrancy through Quality Designed Neighborhoods and Business Districts**

#### **Objectives:**

##### **A. Stimulate infill and redevelopment**

- Implement the 2023 Montana Land Use Planning Act (**Billings 2045**) – Orion Planning and Design leading consultant team, Interim Planning Commission meeting on an as needed basis, Consultant Team conducted community stakeholder meetings in August, and a Community Planning Week is planned for November 17-21. Statutory deadline is May 2026.
- Continue to implement Infill Policy and review policy strategies – Staff continues to use Policy in evaluating applications and projects but there is no staff capacity at this time to update policy.
- In partnership with architects, builders, developers and private and public utility providers, host education opportunities to make redevelopment in the downtown core less intimidating and more understandable – Launched listening session with development community in late 2024. Ongoing, but staff capacity and 2025 Legislative Session limited activity in early 2025. **Continuing to hold quarterly meetings with the Billings Homebuilders Association.**

##### **B. Improve multi-modal transportation system**

- MET ridership growth FY25 compared to FY24. July – ridership 49,250, up 21.89%; August – ridership 48,867, up 11.61%; September – ridership 53,486 up 15.72%; Total FY26 to date ridership 151,604 up 16.25% compared with the same period in FY25.

- Continued the Transit Financial Sustainability and Governance Study.
  - MET's four electric heavy duty transit buses fully integrated in daily service.
  - Complete two-way street conversion – Construction 2025.
  - Complete road diet on Montana Avenue – Coordinating with MDT on improvements (**RFB's for crosswalks were approved through Council using Downtown TIF funds and will be added**), but no exact timeline determined for project work by MDT.
  - Complete multi-use path installation along 6<sup>th</sup> Avenue North to connect Heights and Downtown areas – Not started.
  - Examine improvements to 4<sup>th</sup> Avenue North and 6<sup>th</sup> Avenue North to meet safety and redevelopment goals – Not started.
  - Continue implementing Complete Streets Policy – 2025 Policy Report underway **with staff and a consultant team, including an economic and financial analysis on transportation infrastructure.**
  - Safe Routes to Schools Phase I and Phase II – Projects underway in 2025 and 2026 per CIP, SS4All Grant, TA Grant.
  - Complete Transportation Corridor Plan.
- C. Update subdivision regulations
- Completed late 2024.
- D. Update neighborhood plans
- **Neighborhood Planner Tate Johnson will advance neighborhood plan priorities and updates in 2026. Position has already been very helpful in work on West Billings and Heights Neighborhood plans and Montana Land Use Planning Act compliance work.**
  - Completing West End and Heights **in early 2026.**
  - **Completing economic analysis of the Inner Belt Loop in 2026.**
- E. Develop new land use plan and future land use map of Billings (**Billings 2045**)
- Orion Planning and Design is leading the consultant team **and conducted community stakeholder meetings in August, and a Community Planning Week is planned for November 17-21. Interim Planning Commission is meeting as needed.** Statutory deadline is May 2026.
- F. Develop housing strategies to address strengthening and stabilizing neighborhoods
- Support HomeFront's development of a housing strategy – Project status and schedule unknown.
  - Ensure housing strategy aligns with the housing outcomes of Montana Land Use Planning Act and 2025 Consolidated Plan.
  - **Included housing support programs in 2025-2029 Consolidated Plan for CDBG and HOME programs approved by Council in April 2025. Results: Mitchell Court will provide 32 new rental units. LB Lofts approved by Council in October and will provide 101 new rental units**

- Support resource and program expansion to address housing needs and neighborhood stabilization – **Council approved FY26 Budget Amendment to research applicability of a city housing/community innovations team.** CM Rupsis is leading effort with staff and community stakeholders through a series of meetings in late 2025. CD Staff provided Billings Housing Market SWOT Analysis, Existing Housing Studies Matrix, and Examples from Other Cities (Missoula and Great Falls) to support this effort.
  - Continue home buyer and housing development programs to provide housing opportunity for low-income households.
- G. Determine application of cost-of-service study findings
- **City Finance, Administration and GIS staff meeting to advance this, but other priorities have slowed progress in the second half of 2025.**
- H. Determine economic development, land use and infrastructure to serve Skyway Drive and the Billings bypass
- Underway in conjunction with Billings 2045, IBLS/Hwy 3 area plan. **Property owner meetings concluded in Spring 2025 and coordination is ongoing with current Billings 2045 consultant team to define added economic analysis for 2026.**

#### **Goal #4: Provide Exceptional Educational, Recreational, and Cultural Services and Amenities**

##### **Objectives:**

- A. Activate parks and public spaces to improve a sense of community, improve health and reduce crime.
- Apply CPTED principles in parks – **Lack of alignment with park areas identified for improvements and areas that qualify for CDBG funds budgeted in FY26 – No Council FY26 Budget allocation for CPTED. Public Safety data demonstrating CPTED improvements impact in North Park being collected and staff intends to bring the budget discussion back to Council for FY27.**
  - Build new pool and community center in South Park – **Pioneer Technical Services under contract to work with staff on expansion of SBBURD and Council is scheduled to act on the expansion in October 2025.**
  - Automated Grandview Park irrigation system. As a result, the park waters at night instead of during the day allowing park users access to all areas (3.5 acres) of the park.
  - **Balloon Rally at Amend; over 4 days +10,000 in attendance.**
  - **Facilitated sports including soccer at Amend, youth football at Centennial/Castle Rock/Stewart, rugby at Rose, cross country at Amend/Castle Rock/Pioneer, and numerous practice sites for teams.**
  - **Install solar lights along new Rose Park trail.**

- Rec2U had a total of 2369 children participate in July and August. The program averaged 296 children per week and was offered M-F at Hawthorne, Castle Rock, South, Optimist, Veterans, Terry, Rose, Yellowstone Family and Pioneer Parks. Each park is visited once a week with the Recreation Staff providing free games and activities for children for 90 minutes at each location.
  - Picnic Shelter Rentals for July, Aug and Sept totaled 202
  - Park Permits / Events held in July, Aug and Sept totaled 64
  - Swimming Pool Attendance (July 1 – Aug 30) 38,639 at Rose and South Park Pools.
  - Annual Dog Day at Rose Pool on Aug 31st (12-3pm) included 293 dogs.
  - Western Heritage Center – Voices of the Past: Two events were held in Mountview Cemetery, drawing 109 visitors over two weekends to learn about notable individuals interred there.
  - Yellowstone Historical Society – History's Mysteries: This event highlighted the stories of Billings' early Chinese residents, attracting 200 participants who explored Mountview Cemetery and its cultural history
- B. Maximize useful life of parks, recreation, and trail assets
- Castle Rock restroom restoration completed.
  - Replacement of 20+ year old irrigation pump station at Ironwood Park. New pump station is more energy efficient and allows remote access and monitoring.
  - Black Otter trail asphalt coating and resealing completed in Swords Park.
  - Installed and refresh engineered wood fiber fall protection at multiple playgrounds.
  - Cemetery Entry Improvements: Installed two new entry signs at Mountview Cemetery to replace those destroyed in last November's vehicle accident, which also damaged several veteran headstones.
  - Tree Planting Initiative: Ten new trees were planted at Mountview Cemetery to support beautification, shade, and long-term sustainability of the site.
- C. Maximize neighborhood plans
- D. Increase trail network
- Arnold Drain trail in Lillis Park completed.
  - Completed Rose Park Trail which includes Safe Routes to School.
  - Centennial Dog Park sidewalk construction completed, providing ADA access to the 7+ acre dog park.
  - Big Ditch Trail construction started, connecting the existing Rimrock West Park trail into River Rock Park
- E. Increase recreation participation
- Below are participation totals during July, Aug and Sept.
  - All-Day Summer Camp – 1020 children ages 5-13 attended Adventure Camp, Pioneer Playhouse, Magic City, Babysitter Training and AquaNuts

- Sports Camps – 217 children ages 5-13 participated in volleyball, basketball, soccer, flag football, racquet sports and skateboarding
- Tennis Instruction – 158 children ages 4-17 in Session 2
- Specialty Camps – 69 children ages 8-16 in Kids in the Kitchen, Character Design Camp, Variety Arts, Crochet Camp, and Junior Lifeguarding
- American Red Cross Learn to Swim – 404 children ages 4-13 enrolled in Sessions 3-7
- Aqua Zumba – 32 adults registered for Session 2
- Adult Coed Volleyball League – 28 teams (max capacity 28) with over 250 players
- Pickleball Instruction – 32 active adults participated
- NFL Flag Football League is offered at Optimist, Veterans, Castle Rock, and Country Manor Parks with games held at Centennial Park and includes 159 boys and girls.
- Senior Wellness Program and Activity Participation in July, Aug and Sept – 7784 active senior citizens (24% increase from last year).
- 908 Lunches Served in July, Aug and Sept at Community Center through the Allies in Aging (10% increase from last year).

F. Create a 5-year growth plan for the Billings Public Library

- A professionally designed annual report is in development to highlight usage trends, community impact, and strategic priorities – demonstrating the library's value, support transparency, and engaging stakeholders.
- The annual report is scheduled for completion in late summer 2025.
- Researching consultants who specialize in library planning and collecting pricing and other relevant details for a market segmentation analysis (MSA), environmental scan, and potential feasibility study.
- Working with a Montana State Library (MSL) consultant to explore best practices for growth planning, feasibility studies, and long-term facility needs.
- Connecting with similar sized libraries that have recently renovated or expanded to gather insights on their processes and seek recommendations for consultants and project planning.
- Partnering with the MSL consultant to support the library's strategic planning process beginning in September 2025.

**Goal #5: Cultivate a High-Performance Organization**

**Objectives:**

- A. Refine the City's vision, mission, core values
- A team of 8 volunteers across the city have identified:

- Dedication: We work diligently to earn the trust of our community and provide excellent public service.
- Collaboration: We build connections and use all available resources to solve problems.
- Innovation: We embrace new ideas that create value and drive improvement.

These DRAFT values and their descriptions are being shared throughout the organization for feedback resulting in adjustments. I will approach the city council after the election for your review and adoption.

- We have had four HPO team meetings to improve communications, train and improve collaboration across the organization. During last meeting we broke into groups to rewrite the mission statement.
- B. Strengthen citizen trust through effective communication and transparency
- Implemented comprehensive communication plan to inform the public about the new driver's license scan system at the Landfill scale house through social media, ads in the Gazette, and paid and earned media coverage.
  - Worked with Billings School District on a Naming the Sweepers Contest for stormwater education.
  - Participated in bi-monthly Billings CoC Air Service Development Committee meetings to keep the business community informed on investments and activities in air service development to increase commercial passenger flight and air cargo opportunities at BIL.
  - Finalized partnership with DBA to utilize one of their Placer A1 licenses to gather park usage data. This agreement is for 24 months.
  - Establishing Adopt-a-Park and Adopt-a-Trail program.
  - Communicated extensively about progress on the downtown two-way conversion project via social media, earned media, and ad placements in the Billings Gazette to keep the public informed.
  - Launched the Cone Zone safety campaign in partnership with ZooMontana in July, introducing Winston the sloth as the "Cone Zone Slow Down" ambassador. Installed cone zone at Winston's habitat and secured earned media coverage as the social media campaign continues through construction season.
  - Providing opportunities for public feedback on the Transportation Corridor Plan through online surveys, in person events (Strawberry Festival, Big Machine Petting Zoo, Saturday Live, HarvestFest, and Boo @ the Zoo, etc.), presentations to community groups, and direct engagement with large employers.
  - Rolled out new utility bill template to increase rate and billing transparency on the bill.
- C. Digitize records for proper storage, organization and retrieval.
- Working closely with the city Records Specialist to ensure that records scanned into Questys are complete, free of duplication, and easily searchable.

- Worked on a new utility bill template which will be rolled out in July to increase rate and billing transparency on the bill.

D. Increase city general fund reserves to 33% of GF expenditures, less capital.

- The City of Billings is projected to add to the reserves when the Fiscal Year 2025 budget is closed out.
- Proceeds from the sale of the old city hall and Park 1 retail spaces will be used to reduce the debt on the new city hall, reducing the lease financing cost to the general fund.



October 21, 2025

Re: Q3 statistical report

Honorable Mayor and Members of the City Council:

On behalf of the Billings Police Department, I am honored to submit the statistical report for the third quarter, concluding September 30, 2025. This document provides an overview of the department's operational metrics, including crime statistics, service calls, and outreach initiatives.

We remain steadfast in our commitment to public safety, transparency, and continuous improvement in service to the residents of our city. The data enclosed reflects both accomplishments and areas requiring further attention, and it is our hope that it will serve as a valuable resource in informing collaborative policy discussions.

## EXECUTIVE SUMMARY

**Content:** Q3 analysis for 2025 was compared to similar time periods of the previous five (5) years. Up and down trends over time will be recorded. A link to the statistics portion of the department's website will provide you and the public with access to interactive statistics allowing a view of crime broken down by date, type, and response. You will also find a series of maps. The maps provide a point and heat map of the city, and a breakdown of the crime categories. Individual map topics include general crime, violent crime, traffic, and theft. You will also see how crime is distributed across the city. Attached to the end of this report are static examples of the interactive report for your initial reference.

As you review this report, you will see "incidents" and "cases" referred to. For clarification, incidents are both citizen calls and officer-initiated activity. Cases confirm that a crime occurred requiring officers to act.

**Findings and Observations:** Incidents continue to trend downward for the fourth year, showing a 11.6% decrease compared to 3Q 2024. Resulting criminal cases also continued to trend downward, showing a 12.5% decrease from 3Q of 2024. Note that a large decrease (-13%) is seen in the "other" category, which is largely petty crime and quality of life issues. This, coupled with a 72% "in-custody" percentage following arrest is a 13% gain

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over last year and shows significant progress and that cooperative efforts with the jail are impactful. This is predicted to improve further with the opening of the 72-hour facility.

Overall arrest numbers are commensurate with the reduction in incidents and showed a 6% decrease compared to 3Q of 2024. Warrant arrests dropped to 45% of total arrests and on-view arrests increased to 49%. The number of warrant arrests continues to underscore the high number of repeat offenders encountered by officers. However, the increase in on-view arrests highlights improving jail capacity and re-engagement of the justice system. 92% of all citations and warnings written in Q3 were traffic related.

Downtown and the surrounding neighborhoods remain hot spots<sup>1</sup> for criminal activity with a significant outlier in popular retail areas along Main Street. However, warmer weather resulted in the dispersion of activity in what is usually geographically condensed. Officers are seeing individuals spreading out, particularly along major routes. Hot spots continue to be prevalent on King Ave and Grand Ave.

### **Q3 Key performance indicators:**

- 11.6% fewer total incidents than 3Q of 2024. Continuing trend for fourth year.
  - 13% decrease in quality-of-life offenses (disorderly, disturbance, criminal mischief).
  - 29% decrease in unwanted persons (trespass).
- 3954 Criminal Cases. 12.5% fewer than 3Q of 2024.
- 171 of 3954 (4%) total violent crime. 7% decrease compared to 3Q of 2024.
- 2 Homicides (1 intimate partner, 1 robbery).
- 225 of 3954 (5%) total family and PFMA cases. 5% decrease from 3Q 2024.
- 35 of 163 (21%) strangulation. 27% decrease compared to 3Q of 2024.

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<sup>1</sup> Hot Spot (policing). Hot spot policing is a crime prevention strategy focused on allocating police resources to specific, small geographic areas ("hot spots") where crime is highly concentrated. It's based on the idea that a disproportionate amount of crime occurs in a small number of locations, and by targeting these areas, law enforcement can more effectively reduce overall crime rates.

- Adult (1746) and juvenile (122) arrests reflect a 6% decrease compared to 3Q of 2024.
- 5433 total citations and warnings issued. 27% increase compared to 3Q of 2024.
  - 3,094 traffic citations. 2.5% decrease compared to 3Q of 2024.
- 21% decrease in theft. (All categories).

### **Q3 OPERATIONAL HIGHLIGHTS**

- BPD Specialized units, joining with department crime analysts and other law enforcement partners, utilized crime prevention strategies (hot spot, targeted<sup>2</sup>, data-driven<sup>3</sup>) to identify and target problematic individuals and locations. Focused enforcement and aggressive prosecution resulted in the disruption and dismantling of several area gangs and drug traffic organizations. **Result:** Multiple arrests of gang members, specifically juveniles, coupled with aggressive prosecution, continues to apply pressure to violent groups and illegal drug distribution operations.
- Local and intra-state interdiction efforts by EMHIDTA task force (Eastern Montana High Intensity Drug Trafficking Area) resulted in several arrests and confiscation of approximately 35 pounds of methamphetamine. EMHIDTA worked with state and federal partners to disrupt and dismantle a drug trafficking organization in Rapid City, SD. The operation was large and complicated, requiring use of multi-jurisdictional SWAT assets, drone, and K9. Fentanyl remains the second highest threat behind methamphetamine. One patrol officer was treated for exposure. **Result:** Efforts to mitigate proliferation issues have been relatively effective in that there was no public health alert regarding overdoses this quarter. That information is managed by the ODMAP (Overdose Map), a RMHIDTA (Rocky Mountain High Intensity Drug Traffic Area) funded overdose monitoring program.

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<sup>2</sup> Targeted policing refers to a law enforcement strategy that focuses police resources and activities on specific locations, individuals, or groups believed to be responsible for a disproportionate amount of crime. This approach aims to be more efficient by concentrating efforts where they are most needed, rather than distributing resources evenly.

<sup>3</sup> Data-driven policing, also known as intelligence-led policing, is a law enforcement strategy that utilizes data analysis and interpretation to inform decision-making, optimize resource allocation, and improve public safety. This approach involves collecting and analyzing data from various sources, including crime reports, social media, surveillance systems, and community feedback, to identify patterns, predict future crimes, and develop targeted interventions.

- Officers continue to prioritize aggressive and dangerous driving as evidenced by an increase in contacts. Highway safety grant money was expended last quarter, so creative efforts used before were fewer in number. We believe enforcement efforts are paying off as some residents report a reduction in noise, etc. Officers continue to utilize data collection and analysis to focus enforcement efforts. **Result:** Some citizens have reported a reduction in noise and aggressive driving and expressed appreciation. Conversely, others have not. Despite enforcement efforts, we saw two (2) fatalities during the quarter.
- Q3 patrol operations related to quality-of-life issues. Utilizing heat maps provided by the department's crime analyst, officers identified problematic areas and focused efforts there. Specifically, the downtown area and several parks. Overtime details supported the DBA and helped with related issues. The firm approach was effective and along with cooperation from the jail, officers increased the number of individuals jailed. **Result:** Reduction of quality-of-life offenses by 13% and trespass complaints by 23%. 72% of arrests resulted in incarceration.
- Continuing to use light-duty and extra duty officers to augment DVI officers, extra PFMA and family crime follow-up continues. Another FTE was assigned at a DVI.
- Officers interrupted a potential mass shooting at a local elementary school and synagogue. Investigators, acting on a tip, moved quickly and determined the threat was credible. One arrest was made very quickly.
- A Billings Police Officer and Billings Firefighter working an unrelated matter at Lake Elmo, dropped their gear, grabbed rescue equipment, and swam to struggling swimmers. They were able to direct other paddle boards in the area to assist several people who were struggling.
- Billings police officers ran into a burning building to rescue trapped residents.
- An undercover officer fired his weapon in self defense when a suspect drove at him, striking his vehicle. No injuries.
- Officers successfully located and arrested suspects in two separate armed robberies. One at Bottles and Shots and the other at Rimrock Mall.

- There were two homicides this quarter. One was an intimate partner and the other a robbery. Suspects were arrested in both incidents.
- The Colonial Hotel continues to generate calls for service. There was a non-fatal shooting and general loitering. The PD assisting code enforcement with execution of court order for people to vacate the property.
- Animal Control is affected by malfunctioning incinerator requiring modification of service delivery. Staff responded well. Resolution and mitigation efforts underway.
- The fall session of the Citizen's Police Academy started on September 10 with approximately 20 students.
- Billings Police and Billings Fire competed in the Hero's Softball game with proceeds going to respective charities. PD wins!!!
- Billings Police and Billings Fire competed in an annual hockey game. PD wins in OT!!
- School Resource Officers facilitated the first "Camp Blue" for middle school aged children. The curriculum focused on leadership and teamwork and hosted approximately 20 students. The program was supported by several donors including Mayor Cole and his wife.
- BPD hosted or sent officers (105) to training. Officers earned 2936 hours for an average of 28 hours per student. 19 officers attended active shooter training and 10 attended Instructor development.

We are grateful for your continued support. Should you desire additional details or wish to have further dialogue, our department is ready to provide supplementary information or arrange a formal presentation.

Respectfully,



Rich St. John  
Chief of Police

## UPCOMING DRAFT AGENDAS FOR COUNCIL / LEADERSHIP

*Please review the draft agendas below and provide any feedback regarding the order of business, modification of agenda items, or other changes to the consent or regular agendas. City code requires a specific order of business as it relates to certain items on meeting agendas, e.g., placement of public hearings first on the regular agenda, so your feedback will be incorporated with those code requirements in mind. ([BMCC 2-214](#)) Work session agendas are more flexible and can also easily be modified by the Mayor with the consensus of Council during those informal meetings.*

*Thank you for your feedback!*

### **October 27, 2025 REGULAR BUSINESS Kevin and Chris Out**

#### **CONSENT:**

1. Purchase of Bulldozer for landfill
2. Amendment 1 to Contract for Professional Engineering Services/WO 25-36: Rimrock Rd
3. Donation to Parks and Recreation – Pickleball Smiles
4. Agreement for Encroachments on Birely Drain District Easement
5. Preliminary Plat - Trestles Subdivision, 1st Filing
6. Final Plat, Clearwater Estates Subdivision, 2nd Filing
7. Final Plat, 44 West Subdivision
8. Second/Final Reading ORD - BMCC 22-406, Sidewalk impediments
9. Second/Final Reading ORD for Zone Change 1070
10. Second/Final Reading ORD expanding Ward Boundaries (Annex. 25-04)
11. Council Meeting Schedule for December

#### **REGULAR:**

2. PH and Special Review 1002 - 5545 Holiday Ave. - Bar and Casino (withdraw request)
3. PH and 1<sup>st</sup> Reading ORD - Zone Change 1071- Clearwater Estates Subdivision
4. PH and 1<sup>st</sup> Reading ORD - Zone Change 1072 - 4524 Central
5. PH and 1<sup>st</sup> Reading ORD to Expand SBBURD

### **November 3, 2025– WORK SESSION**

1. Codify HB231 (2025) Levy Adjustments (Rupsis)
2. TRP, ERP
3. CIP

### **November 10, 2025 REGULAR BUSINESS Kevin Out**

#### **CONSENT:**

1. Boards and Commissions
2. Bid Award: Snow Plowing
3. Urban Renewal Advisory Boards Appointments
4. Amendment 4 to Automobile Parking Concession
5. Amendment 31 to Agreement for Engineering Services A & T Department
6. Morledge Property Acquisition - Airport
7. Anti Graffiti donation
8. City Hall Christmas tree donation
9. Library donations
10. In-Kind Donation Acceptance - BSEDA Bicycle Pump Track Coulson Park

11. Preliminary Plat – Homestead Acres Subdivision
12. Final Minor Plat - Ridgeview Subdivision
13. Final Plat – LJ Wells Subdivision
14. Resolution allocating Council Contingency funds to City Hall Open House
15. Second and Final Reading ORD to Expand SBBURD

**REGULAR:**

2. PH and RES for Annexation 25-03, Mirco Circle
  - a. Annexation Agreement with Mirco Homeowners Association
3. PH and 1<sup>st</sup> Reading ORD – Ward Boundary Expansion (Annex. 25-03)
4. PH – 2026 Budget Amendment
5. Downtown Billings Partnership - Tax Increment Assistance Extension - Old Billings Hardware Building
6. Nomination and Election of Deputy Mayor

**November 17, 2025– WORK SESSION**

**Executive Session 4:00 PM-5:30 PM (Chris Evaluation)**

1. Energy and Conservation Commission (Louis Engels)
2. CIP
3. Proposed Revisions to Article 2-200, BMCC

**November 24, 2025 REGULAR BUSINESS Kevin Out**

**CONSENT:**

1. Beartooth RC&D MOU
2. Amendment 6 for W.O. 19-12: West End Project Final Reservoir Design
3. 2<sup>nd</sup> Reading for Zone Change 1072, Clearwater Estates Lots 1, 4 and 5
4. 2<sup>nd</sup> Reading for Zone Change 1071, Clearwater Estates Lots 2 and 3

**REGULAR:**

5. PH - Zone Change 1073 –Sunny Cove Fruit Farms, Lot 7-SW Corner Rimrock & 60th St. W
6. PH - Zone Change 1074 –Barber Farms Subd.

**December 1, 2025– WORK SESSION**

**Executive Session 4:30 P.M. – 5:30 P.M.**

1. Rimrock Road – 30% Design Update (Mac)
2. Stagecoach Trail Update (Mac)
3. Redevelopment Opportunities for 802 Yellowstone
4. Part 1 - Timing of Traffic Study Submittals (Aspenlieder Initiative)
5. Aggressive Traffic and Excessive Noise (Rupsis Initiative)

**December 8, 2025 REGULAR BUSINESS**

**CONSENT:**

1. Boards & Commissions Appointments
2. Adoption of TRP, ERP
3. Adoption of CIP
4. RES Establishing a Procedure for the Disposition of Unclaimed Property (Not submitted into routing in AQ)

5. 2<sup>nd</sup>/Final Rdg. ORD - Zone Change 1073 –Sunny Cove Fruit Farms, Lot 7-SW Corner Rimrock & 60th St. W
6. 2<sup>nd</sup>/Final Rdg. ORD - Zone Change 1074 –Barber Farms Subd.

**REGULAR:**

**December 15, 2025 – WORK SESSION** (Vacate???)

**December 22, 2025 REGULAR BUSINESS** Kevin Out

**CONSENT:**

- 1.

**REGULAR:**

DRAFT

## **CLERK'S NOTES**

\*Annual Items shown in Blue

**January (First Work Session) after an election:** Swearing in of new Councilmembers

**January (First Regular Business Meeting):** Nominations and Elections of Deputy Mayor Pro Tempore

**January:** Amend Park Development Council Proposed Budget

**January:** Beartooth RC&D MOU

**February or March:** Legislative Updates (ODD years only)

**March:** Budget Calendar

**March:** Council Priorities

**September:** City Administrator's Annual Review

**October:** TRP, ERP and CIP

**October:** Council Holiday Schedule for December

**November (First Regular Business Meeting) after an election:** Nominations and Elections of Deputy Mayor

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