

City Council Work Session

5:30 PM
Council Chambers
November 7, 2016

ATTENDANCE:

Mayor/Council (please check) Hanel, Cromley, Yakawich, Cimmino, Brewster, McFadden, Friedel, Swanson, Sullivan, Clark, Brown.

CM excused: Cimmino

ADJOURN TIME: 9:55 pm

Agenda

TOPIC #1	Priority-Based Budgeting
PRESENTER	Chris Fabian, Center for Priority Based Budgeting
NOTES/OUTCOME	

- Tina Volek, City Administrator, introduces Chris Fabian, present through web-ex. 130-140 cities using PBB. Resource allocation and priorities implementation. Billings did well, better than most cities but need more actionable material. Presentation documents attached.
- Volek: used the tool to cut when we needed to do that. Now we can do most the work ourselves. Helps Council get info about whether we need to do certain programs and how we prioritize new resources.
- Hanel: like being able to examine present services. Need to continue.
- Brewster: can depts. use plans other than strategic plan to assess programs? 2nd round, gave it a break? ID any trends? Yes and yes, but didn't complete second round. Trend difficult to see because we didn't finish 2nd round. Overall positive array.
- Volek: Marsy's law and implementation.
- Sullivan: glad to see, important to understand that this can almost be the Council's internal audit and ensuring that we're allocating money the right way.
- Yakawich: what is the budget for this program? Have depts. used this software? Yes
- Volek: will have to get the initial charge and \$20k for this software. Will get firmer numbers.
- Hanel: explain how depts. involvement?
- Volek: identified programs and asked each dept. to rank according to scales. Work of dept. proofed by committee. all depts. involved
- Brown: how do depts. rank their programs? Staff assigns value.
- Chris Fabian: center helped depts. generate numbers but then PBB center did all of the analysis. New system gives cities more control.
- Friedel: did Council use the results? Have used results but mainly for budget cuts. Would like to have Council do some of the scoring and ranking.
- Brown: how is this going to help us or give us more info? Gives you more value, why, what it will provide, compare accurately.

- Friedel: how much money was saved by using the tool. Will provide information.
- **Public Comment:**
- Connie Wardell, PO Box 21432, Billings, MT: intrigued with the process. Helped to ID programs and take charge of a state board she served on. Should help council monitor whether fulfilling duties. Can use PBB to address safety concerns expressed in the citizen survey. Council initiatives could be assessed this way. \$20k payment include staff training?
- Tom Zurbuchen, 1747 Wicks Lane, Billings, MT: been to many meetings on PBB. Last year Council hired police and fire. Where is public safety in priorities? Like to see the Council's priorities.
- Roy Neese, 2323 Constellation Trail, Billings, MT: will city seek other proposals? Good tool if it's used.
- Hanel: sure that PD is hiring police officers, so met the goal, but additional officers have retired.
- Clark: did we do an RFP when we started this in 2012? No.
- Volek: will present Item #3 before Item #2

TOPIC #2	Grand Avenue Widening, 52nd to 58th Street West
PRESENTER	
NOTES/OUTCOME	

- Chris Hertz: project manager. 30% design review. Presentation documents attached.
- Sullivan: pedestrian crossing and could there be more lanes or wider? Same as on Shiloh and right of way limits width.
- Yakawich: 54th St. Trail complete? Not, it will not connect all the way.
- Brown: turn lane from 52nd to 58th? Yes, but none at 48th right now.
- Clark: calls are to put in 5 lanes. Don't have right of way right now and current const. will accommodate 5 lanes in future. Storm sewer is also incomplete.
- Sullivan: landscaping is only illustrative? Yes.
- Friedel: concern about moving back and forth from narrow to wide sections. County willing to participate in wider road? Dave Mumford, Public Works Director: County doesn't build roads. Road will be same width, just not 5 lanes. Do have easements for trail and sidewalk.
- Hanel: path lighting considered? Mr. Mumford: Would require SILMD and would be difficult with land still in the county.
- Volek: OK to continue as proposed?
- Sullivan: Yes, only concern is that would like to do more.
- Brown: also concerned about lighting.
- Friedel: ask residents again about street lights. Ask homeowners but Maint. District could pay. Mr. Mumford: would have to look at State Law. Will get info and present to Council.
- **Public Comment:**

- Connie Wardell, PO Box 21432, Billings, MT: bad idea from the start. Worst section is Shiloh to 48th.
- Kristi Drake, 2416 Avalon Road, Billings, MT: thanks for trail and prioritizing children's safety. Would like to see lighting options explored.
- Roy Neese, 2323 Constellation Trail, Billings, MT: Need school crossing and sidewalks near Medicine Crow School.
- Jason Lilley, 234 Sharon Lane, Billings, MT: chair of heights task force. Lighting is extremely important. Area around Ben Steel School looks half done.
- Kathy Aragon, 645 O'Malley Drive, Billings, MT: street and ped safety. Children's lives are at risk.
- Tom Zurbuchen, 1747 Wicks Lane, Billings, MT: issue is children can't be on the street. Do it the right way now.

TOPIC #3	Inner Belt Loop
PRESENTER	Dave Mumford, Public Works Director
NOTES/OUTCOME	

- Dave Mumford: presentation.... 3 options but one is disallowed by Airport. Either other one is \$13M-\$13.5M. Presentation documents attached.
- Brewster: legislation possible to allow us to bond against Arterial Fee? Mumford: Bozeman may be doing that, should also talk with present bond attorney. Brewster: cost of city vs county road? Mumford: don't know county standards and they don't usually build roads.
- Brewster: when will we discuss timeframe for getting this in the CIP? Volek: could talk right after 1st of year. Mumford: could talk about it at CIP meetings but will need to include other projects to bond it. Volek: talk about it again at Jan 17 work session.
- Sullivan: could we recover costs for road when developers build along the route? Volek: don't have a mechanism. Mumford: reimbursement agreement?
- Kevin Ploehn: FAA position is that this is and should continue to be airport land. May have to move entire runway to the west in order to get better clearance on the east.
- Sullivan: favor original route so we don't impede airport.
- Brown: favor the original route. Best one for developing adjacent land. Support original plan that supports growth and development. Do not support plan if just for traffic. If it terminates at Zimmerman Trail, can we look at 32nd West expansion? Mumford: yes.
- Friedel: how much pressure does this put on Zimmerman Trail intersection? Want to look at development potential of surrounding land.
- Hanel: time to build it, like the bonding option.
- Clark: more details on past street bond issue and bond term. Volek: could add to January work session schedule.
- Sullivan: cost recovery mechanism built into developments? Volek: water, sewer, etc. is an option. Mumford: developer could reimburse. Will look into it.

- Kevin Ploehn, Aviation Director: FAA thinks airport land should remain airport. Airport can expand to the west only. It is in a valley and very limited in expansion options. May have to move existing road to make airport safer.
- Swanson: are bonds site specific? Mumford: public likes to know what they are getting for money, so need to have plans before presenting. Need to be very specific.
- Sullivan: more in favor of original development. Ploehn: only option may be to move west. Starting small projects already.
- **Public Comment:**
- Tom Zurbuchen, 1747 Wicks Lane, Billings, MT: 2008 presentation from Tina and Dave, said the road could be built with arterial fee. Didn't happen. Zimmerman trail has plenty of capacity.
- Roy Neese, 2323 Constellation Trail, Billings, MT: support the inner belt loop. Time to get it done already.
- Denis Pitman, 1732 Bitterroot Drive, Billings, MT: original route is best for development. City needs to engage the county on the road. Developers think Heights will grow with better connection.
- Jason Lillie, Heights Task Force Chair: support road, lots of potential growth.
- Dennis Ulvestad, 3040 Central Avenue, Billings, MT: support the road.
- Jan Rehberg, 3902 Rifle Creek Trail, Billings, MT: support the road, create unity in the city.
- Connie Wardell, PO Box 21432, Billings, MT: what happened to the \$7M for Zimmerman trail improvement? What happens to that money if we don't use it? Volek: money left is \$4.5M. State governs the money, some used for rock removal.

Mayor called a recess at 9:00 pm. Meeting called back to order at 9:15 pm.

TOPIC #4	Community Transportation Safety Plan
PRESENTER	Lora Mattox, Planner
NOTES/OUTCOME	

- Lora Mattox: plan origin, process, vision, goals, data driven process. Presentation documents attached.
- Cromley: definition of younger driver? 15-24 yrs. Encourage youth to use seat belts, not speed etc.
- Hanel: unrestrained drivers – primary violation? Mattox: probably more support this time from health care providers, so maybe better fortune this time at Legislature.
- Friedel: correlation among the stats could be helpful?
- Brown: adjust between plan reviews every 5 years? Yes, report annually.
- Yakawich: so much of this is preventable, I like the plan. Education – talk with PR firm about how to get this out to public? Developing marketing items like bookmarks, working with company that uses YouTube videos as tools, coloring activity kits. State Traffic Program also.
- **Public Comment:**
- Connie Wardell, PO Box 21432, Billings, MT: if you want to change behavior in young people, ask them.

TOPIC #5	Council Discussion
PRESENTER	
NOTES/OUTCOME	

- Brewster: initiative to ask if we can bond from arterial fee. Volek: don't need an initiative but will get the info for you.
- McFadden: remind staff to look into noise ordinance change regarding late night noise from bars. Pawn shop ID issue. Volek: Legal is working on it.
- Yakawich: if we want to tweak or change the OBSC MOU, do it before or at the meeting? Volek: Before. Montdevco will be here on the 14th. Letter requesting longer term.
- Volek: City Hall closed 11/8 and 11/11
- **Public Comment: none**

TOPIC #6	Public Comment
PRESENTER	
NOTES/OUTCOME	

None